



King County

**Metropolitan King County Council
Planning, Rural Service and Environment Committee**

STAFF REPORT

Agenda Item:	8	Name:	Christine Jensen
Proposed No.:	2018-0153	Date:	May 1, 2018

SUBJECT

Proposed Ordinance (PO) 2018-0153 would adopt the 2018 annual cycle update to the 2016 King County Comprehensive Plan (KCCP)¹ and implement the restructure described in Proposed Motion 2018-0154.

SUMMARY

PO 2018-0153 was transmitted with Proposed Motion (PM) 2018-0154 in response to Proviso P2 of Section 5² and Proviso P3 of Section 47³ of Ordinance 18602, a supplemental 2017-2018 King County Budget ordinance. The Proposed Motion would approve the Proposed Subarea Planning Program Restructure Plan (Plan), including changes to the comprehensive planning program, which would then be used for development of KCCP updates and subarea plans moving forward. The Proposed Motion would also authorize the release of \$200,000 to the Office of Performance, Strategy and Budget (PSB) and \$200,000 to the Department of Permitting and Environmental Review (DPER), and would authorize the two agencies to expend funds on subarea planning activities, which the proviso currently prohibits. The Proposed Ordinance would implement the changes recommended in the Plan via amendments to the King County Code (K.C.C.), the 2016 KCCP, and the 2017 Vashon-Maury Island CSA Subarea Plan.

The Council is in the process of reviewing and deliberating on the Executive’s proposal. A briefing on the elements of the proposed restructure was provided at the April 3 Planning, Rural Service and Environment (PRE) Committee meeting. Key elements of the restructure proposal include:

- moving the KCCP from a four-year major update cycle to an eight-year major update cycle;

¹ Ordinance 18427, as amended in 2017 by Ordinance 18623

² Amending Section 19 of Ordinance 18409, the 2017-18 Biennial Budget, related to Performance, Strategy and Budget

³ Amending Section 88 of Ordinance, 18409, the 2017-18 Biennial Budget, related to Department of Permitting and Environmental Review’s General Public Services fund

- shifting the annual timelines for KCCP updates and subarea plans from a March 1 transmittal (with adoption by the end of the same year) to a June 30 transmittal (with adoption by June 30 the following year);
- pausing development and adoption of subarea plans during major KCCP updates;
- extending the subarea planning schedule to include additional planning for urban unincorporated communities; and
- hiring two additional subarea planners in DPER.⁴

Today's briefing will be focused on highlighting key policy issues in the proposed restructure for Committee consideration. The transmittal of PM 2018-0154, its attached restructure plan, and PO 2018-0153 appear to meet the requirements of the provisos, and thus would be eligible for release of the restricted funds upon Council action on the Proposed Motion. The provisos allow for release the restricted funds upon adoption of the Proposed Motion, and do not require adoption of the Proposed Ordinance.

Action in the PRE Committee on the Proposed Motion is scheduled for today. Committee action on **PO 2018-0153** is currently scheduled to occur on **July 17, 2018**.⁵ If the Committee takes action on the proposed restructure plan in the Proposed Motion today, the Committee will still have the option to amend implementation of the restructure in the Proposed Ordinance at that time.

BACKGROUND

KCCP update cycles. The KCCP is the guiding policy document for land use and development regulations in unincorporated King County, as well as for regional services throughout the County, including transit, sewers, parks, trails, and open space. It is informed by and must be consistent with the Growth Management Act (GMA). The GMA, policies in the KCCP, and regulations in the King County Code dictate the allowed frequency for considering and adopting updates to the KCCP.

The GMA requires that comprehensive plans be reviewed and updated at least once every eight years.⁶ The next GMA required update deadline is June 30, 2023. Jurisdictions are allowed, but not required, to update their plans more frequently than the mandated once every eight years update. The GMA does not place restrictions on what changes can be considered during these interim, non-mandated updates, except that comprehensive plans cannot be amended more than once per year.⁷

King County currently performs comprehensive updates to its KCCP once every four years. This is known as the "four-year" or "major update" cycle. The four-year update

⁴ For reference, a comparison matrix of the current structure and the proposed restructure is included as **Attachment 5** to the staff report. **Attachment 6** also highlights the proposed comprehensive planning schedule.

⁵ See **Attachment 4** for full schedule; last updated on March 29, 2018 – subject to change.

⁶ RCW 36.70A.130. Jurisdictions must review and update comprehensive plans by June 30, 2015 and every eight years thereafter.

⁷ Except in limited instances as allowed in RCW 36.70A.130.

structure was created in 1998 via the adoption of Ordinance 13147. As required by current regulations in the KCCP and Code, four-year updates are the only time that substantive changes to KCCP policy language and amendments to the Urban Growth Area (UGA) boundary may be considered.⁸

The four-year update structure provides an option for substantive updates during Year Two of the update cycle,⁹ known as “midpoint updates.” These midpoint updates allow for adoption of substantive policy changes if “the county determines that the purposes of the KCCP are not being achieved as evidenced by official population growth forecasts, benchmarks, trends and other relevant data.” This determination must be authorized by a motion adopted by the Council. The motion must also identify the scope of the update and the resources necessary to accomplish the work. Since the current structure was adopted in 1998, the County has not exercised the option for a “midpoint update”.

The four-year structure also allows limited types of amendments to the KCCP to be adopted during years between four-year updates. This is known as the “annual cycle.” While the Code states that the KCCP “may be amended” annually, it is not required to be reviewed or amended on an annual basis. Annual cycle updates allow for consideration of technical and non-substantive changes, adoption of subarea plans, approval of Four-to-One proposals,¹⁰ and approval of other zoning and/or land use designation changes that do not require substantive policy changes.¹¹

The first four-year cycle began with the adoption of the 2000 KCCP.¹² The most recent four-year update occurred in 2016, which was the fifth major plan update under this structure. The 2018 KCCP update in PO 2018-0153 is an annual cycle update. The next major KCCP update is scheduled for adoption in 2020.

CSA subarea plans. A CSA subarea plan is a 20-year, multi-discipline, integrated policy document that applies the countywide goals of the KCCP to a smaller geographic area. While CSA subarea plans are bound as stand-alone document, they are elements of and adopted as part of the KCCP.

In the 1980s and 1990s, King County had a robust subarea planning program for unincorporated communities, and subarea plans for most unincorporated communities were adopted by the County during this time. Following the adoption of the GMA in the

⁸ K.C.C. 20.18.030. The annual Capital Improvement Plan (CIP), Transportation Needs Report (TNR), and school capital facilities plans are elements of the KCCP but are adopted in conjunction with the County budget, and thus follow separate timeline, process, and update requirements. See K.C.C. 20.18.060 and 20.18.070.

⁹ K.C.C. 20.18.030.C, defined as updates during “even calendar years”

¹⁰ A discretionary program that allows for consideration of UGA expansions when land owners voluntary apply to have their land considered, with twenty percent of the land (i.e., the “one”) potentially added to the UGA and the remaining eighty percent (i.e., the “four”) permanently added to the King County Open Space System. See program requirements in Countywide Planning Policies (CPPs) DP- 16 and DP- 17, KCCP Policies U- 185 to U- 190, and K.C.C. 20.18.070, 20.18.170, and 20.18.180.

¹¹ K.C.C. 20.18.030(B)

¹² via Ordinance 14044

1990s, key policies from these individual subarea plans were updated where necessary to comply with the GMA. Those policies were then integrated into the KCCP, and most of the subarea plans were repealed. A few stand-alone subarea plans were adopted as components of the KCCP and are still active planning documents today. These active subarea plans are the Fall City Subarea Plan, West Hill Community Plan, and White Center Community Action Plan.¹³ Since the mid-1990s, only minor updates to these remaining subarea plans have been adopted.

Many of the County's unincorporated geographies have experienced significant changes over the last 20 years due to growth and/or annexations and incorporations. After nearly two decades of aging community plans and policies, and in recognition of the long-term service provider and local government role the County plays for remaining unincorporated areas, the County identified the need to re-engage in more detailed long-range planning for these communities. Therefore, in 2014, the County adopted Ordinance 17884, which created a new local subarea planning program within DPER.

Subarea planning coordination and collaboration. Prior to 2014, King County Code Chapter 2.16 directed that “managing and coordinating the development and implementation of the county's Comprehensive Plan” was a responsibility of DPER. “Subarea planning” was not mentioned as a unique program or planning element, as the County has not engaged in subarea planning since the mid-1990s. The adoption of Ordinance 17884 in 2014 not only created a subarea planning function in DPER, but also created a new “regional planning” function within PSB.

Ordinance 17884 amended K.C.C. 2.16.025 to reflect that PSB's new regional planning unit would be responsible for long-range planning, including “managing updates to the county's Comprehensive Plan in coordination with” DPER. K.C.C. 2.16.055 was also amended to reflect that DPER would be responsible for local land use planning, including “managing the development and implementation of unincorporated subarea plans in coordination with the regional planning” unit in PSB, and in accordance with KCCP and GMA requirements. These changes formalized the separate but coordinated long-range comprehensive planning roles and local current use subarea planning roles within King County government.

Following adoption of Ordinance 17884, the County's 2015-2016 Biennial Budget¹⁴ provided new funding for DPER to hire a subarea planner to manage this new local land use planning function. The 2015-16 Budget also authorized funding for PSB to allocate staff for its new long-range planning functions, including the creation of a comprehensive planning manager position within the regional planning unit. The 2015-16 Budget also included a funding proviso¹⁵ that required the Executive to transmit a plan on procedures

¹³ The 1996 Vashon Town Plan was also one of these remaining active subarea plans. That plan was replaced by a new subarea plan for Vashon-Maury Island (adopted in 2017 via Ordinance 18623) that was developed under the new CSA subarea planning program, which will be discussed later in the staff report.

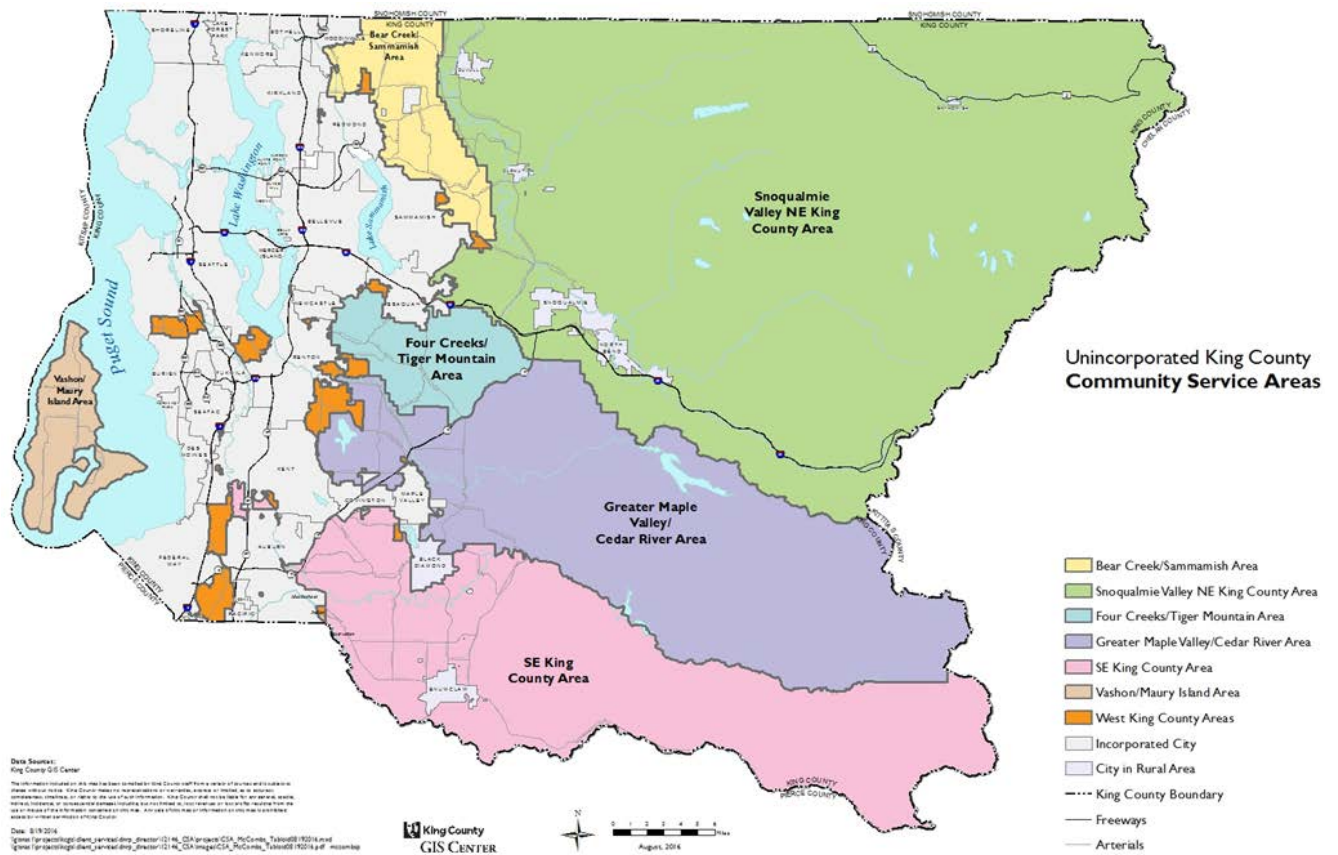
¹⁴ Ordinance 17941

¹⁵ P1 in Section 18 (Office of Performance, Strategy and Budget) of Ordinance 17941

for how PSB and DPER would coordinate their planning efforts, and to report on implementation of the procedures.

In 2015, Motion 14341 was adopted by the Council, which approved the coordination plan and procedures, as required by the proviso. The roles and procedures outlined in that plan reinforced the separate but coordinated roles outlined in the Code for the two agencies. In addition to the aforementioned code requirement for “coordination”, Motion 14341 states that DPER must also “collaborate” with PSB in the preparation of or amendments to subarea plans.

Subarea planning structure. The KCCP includes direction for how the new subarea planning program would be implemented. Chapter 11: Community Service Area Subarea Planning states that the County’s unincorporated CSA geographies¹⁶ would be used to identify the program’s planning areas, as depicted in the following map.



Chapter 11 also includes a rotating, eight-year subarea planning schedule for each CSA geography, whereby planning would occur in the six rural CSA geographies and in two or

¹⁶ As adopted in Ordinance 17415: Bear Creek/Sammamish, Snoqualmie Valley/Northeast King County, Four Creeks/Tiger Mountain, Greater Maple Valley/Cedar River, Southeast King County, Vashon-Maury Island, and West King County (includes various pockets of urban unincorporated areas).

three of “West King County CSA” urban unincorporated area communities¹⁷ each eight-year cycle, as shown in the following table.

Year ¹⁸	Community Service Area	Other Planning ¹⁹
2016	Vashon-Maury Island CSA	Major Comp. Plan Update
2017	West King County CSA – Skyway-West Hill, and North Highline	
2018	Snoqualmie Valley/Northeast King County CSA	
2019	Greater Maple Valley/Cedar River CSA	
2020	West King County CSA – Fairwood	Major Comp. Plan Update
2021	Bear Creek/ Sammamish CSA	
2022	Southeast King County CSA	
2023	Four Creeks/Tiger Mountain CSA	

Additionally, in Chapter 12: Implementation, Amendments and Evaluation, 2016 KCCP Workplan²⁰ Action 1 provides the following direction related to CSA subarea plan development:

Action 1: Initiation of the Community Service Area Subarea Planning Program. *Under the direction of the Department of Permitting and Environmental Review, King County is launching a new regular subarea planning program. While this is described in greater detail in Chapter 11: Community Service Area Subarea Planning, launching and implementing this effort will be a major activity following the adoption of the Comprehensive Plan.*

- *Timeline: Ongoing; the Executive will propose a subarea plan for each area approximately once every seven years based on planning schedule in Chapter 11.*
- *Outcomes: A proposed subarea plan for each Community Service Area for Council consideration and possible adoption. Each subarea plan shall be transmitted by the Executive to the Council in the form of an ordinance that adopts the subarea plan, no later than March 1 of the year following the Community Service Area’s planning period.*
- *Lead: Department of Permitting and Environmental Review, in*

¹⁷ The specific West King County areas would change each planning cycle. The first eight-year cycle would focus on Skyway-West Hill and North Highline one year, and the Fairwood another year. It is anticipated that the next eight-year cycle would focus on different urban unincorporated areas.

¹⁸ “Year” identifies the year in which the plan will be developed by the Executive. Transmittal to the Council for possible action would occur the following year.

¹⁹ “Other Planning” includes year in which the Council is considering other pieces of legislation at the same time as Executive development of CSA subarea plans.

²⁰ The Workplan is comprised of set of “Actions” that are planned to implement the 2016 KCCP.

coordination and collaboration with the Office of Performance Strategy and Budget. Executive staff shall update and coordinate with the Councilmember office(s) representing the applicable study area throughout the community planning process.

Based on this, community outreach and CSA subarea plan development would occur for any given geography in the year outlined in the schedule adopted in Chapter 11 and, as directed in Workplan Action 1, will be transmitted to the Council by March 1 of the following year. For example, Vashon-Maury Island CSA Subarea Plan outreach and plan development occurred in 2016 and transmittal occurred in 2017.

Skyway-West Hill Subarea Plan. In 2014, the County adopted Motion 14221, which called for a comprehensive update to the 1994 West Hill Community Plan.²¹ Around this same time, the County was also providing technical assistance to a community-led effort to update some elements of the Community Plan. This community-led effort resulted in the development of a series of proposed local implementation actions called the Skyway-West Hill Action Plan (SWAP). The SWAP was proposed to be adopted as an addendum to the existing 1994 Community Plan during the 2016 update of the KCCP.²² No policy changes to the Community Plan were included in the proposed SWAP.

The SWAP was a community-developed document, and was drafted prior to the adoption of the new subarea planning program framework in the 2016 KCCP. The SWAP process did not include comprehensive review and/or updates to the underlying Community Plan, which was not consistent with Motion 14221 or the underlying subarea planning program goals. Additionally, a variety of policy issues, such as substantive budgetary impacts, were identified during Council review of the transmitted SWAP. As a result, the SWAP was not adopted as part of the 2016 KCCP. Instead, the 2016 KCCP directed the Executive to work with the community to review the proposed SWAP and to comprehensively update the Community Plan within the context of the subarea planning program. The KCCP currently includes a March 1, 2018 deadline for transmittal of the subarea plan.²³ However, due to the adoption of the budget provisos that will be discussed later in the staff report, Executive work on development of the Skyway-West Hill subarea plan has not begun and, as such, the plan has not yet been transmitted.

Vashon-Maury Island Subarea Plan. In 2017, the Council reviewed and adopted the first subarea plan created under the new CSA subarea planning program: the Vashon Maury-Island CSA Subarea Plan.²⁴ Community outreach and plan development by the Executive began in early 2016. The plan was scheduled to be transmitted to the Council on March 1, 2017. However, community outreach and plan development became a 15-month long process, and the proposed subarea plan was transmitted on July 21, 2017.

²¹ Adopted in 1993 via Ordinance 11166. Only minor map and zoning amendments to the Community Plan have been adopted since 1993.

²² Included as Attachment J to the Executive's transmitted 2016 KCCP.

²³ As part of the 2018 annual cycle KCCP update. 2016 KCCP, as amended, Chapter 11, pages 11-40 and 11-41.

²⁴ Attachment A to Ordinance 18623

The transmitted plan was a robust document that included adoption of many new policies across all policy areas of the KCCP: land use; rural area and natural resource lands; housing and human services; environment; parks, open space and cultural resources; transportation; and services, facilities and utilities. An implementation matrix was also included that outlined one or more “actions” for implementation of each individual policy in the subarea plan.

Council review of the plan identified several areas of substantive policy issues in the transmittal, including inconsistency with the GMA, inconsistency with adopted KCCP policies, changes to current countywide and area-specific policy direction, potential for unanticipated County responsibilities, King County budget impacts, and service implications countywide and/or for other CSA geographies.

As called for by the King County Code and Motion 14341, the subarea plan was primarily developed and prepared by DPER. However, both the Code and Motion 14341 also required the subarea plan to be developed in coordination and collaboration with PSB. Given the GMA and KCCP consistency issues that were highlighted during Council review of the proposed plan, it became apparent that the required coordination and collaboration between DPER and PSB might not have occurred as required. Similarly, review for consistency with adopted budget direction – including consideration of existing and planned programmatic work, capital plans, and projects for the subarea – also did not appear to have occurred.

As a result, a striking amendment to the July 21 proposed plan was developed, which addressed the various policy, budget, programmatic, and services issues identified during Council review of the transmittal. The striking amendment and proposed legislation, as amended, were approved by the Transportation, Economy and Environment Committee on October 17, 2017, with final adoption occurring at the full Council on December 4, 2017. The adopted plan also included a Workplan with three action items for implementation of the subarea plan.

2017-18 King County Budget subarea planning provisos. Following Council review of the proposed 2016 SWAP and the transmitted 2017 Vashon-Maury Island CSA Subarea Plan, the Council identified the need for the County to reassess the subarea planning program, including the program’s structure and schedule, the elements of subarea plans, and interdepartmental roles in the development of subarea plans. As a result, Proviso P2 of Section 5 and Proviso P3 of Section 47 of Ordinance 18602, a supplemental 2017-2018 King County Budget ordinance, were adopted in November 2017.

The two provisos restricted \$200,000 each from DPER’s and PSB’s budgets, and directed that no funds could be expended on subarea planning activities, unless and until the Council acts on the motion to approve the proviso response. The key elements of the subarea planning program restructure plan called for in the provisos are as follows.

- A. Consistency.** Methods to ensure subarea plans will be consistent with existing laws, policies, and adopted budget direction.
- B. DPER and PSB coordination.** Recommendations for coordination and collaboration between DPER and PSB's Regional Planning Unit in the development of subarea plans.
- C. Departmental consultation.** Methods to ensure subarea plans will be developed in consultation with and with concurrence by other County departments.
- D. Schedule.** Evaluation of potential changes to the subarea planning schedule to ensure sufficient time to complete plan development and adoption, including considering whether subarea plans should be developed and/or adopted at the same time as major KCCP updates are developed and/or adopted.

It is worth noting that the adopted 2016 KCCP stated that the County will evaluate "scheduling major [KCCP] updates in odd calendar years, in consideration of the County's biennial budget cycle."²⁵ Under the current update schedule, Council consideration of the Executive's proposed 2016 KCCP update overlapped with Council consideration of the Executive's proposed 2017-18 Biennial Budget. This KCCP language directs evaluation of whether future major KCCP updates should occur in the year between adoption of the biennial budget. In this context, it was anticipated that evaluation of any potential changes to the subarea planning schedule called for in the budget provisos would be assessed in conjunction with potential changes to the underlying KCCP update schedule.

The full proviso language is included here for reference.

Proviso P2 of Section 5, Ordinance 18602 – Performance, Strategy and Budget

Of this appropriation, \$200,000 shall not be expended or encumbered, and no funds shall be expended or encumbered on Community Service Area subarea planning except for responding to this proviso, until the executive transmits a plan to restructure the Community Service Area subarea planning program, a motion that should approve the plan, and an ordinance that implements changes recommended by the plan to the King County Comprehensive Plan and the King County Code and references the subject matter, the proviso's ordinance, ordinance section and proviso number in both the title and body of the motion and a motion approving the plan is passed by the council.

The plan shall include, but not be limited to:

A. Methods to ensure that the subarea plans that are transmitted to the council will be consistent with:

- 1. Current state law, the Countywide Planning Policies and the King County Comprehensive Plan; and*
- 2. Adopted county budget direction and appropriations, or if it will not be consistent, methods to both provide clarity where the plan would require additional appropriation to accomplish and to prioritize actions within the*

²⁵ 2016 KCCP welcome letter

individual Community Service Area subarea plans, across all the Community Service Area subarea plans, and with other county budget priorities;

B. An evaluation of existing and recommendation for future coordination and collaboration between the department of permitting and environmental review and the office of performance, strategy and budget occurs, as required by K.C.C. 2.16.025 and 2.16.055 and Motion 14341. If changes to the King County Code are recommended to improve this coordination and collaboration, an ordinance implementing those changes shall be transmitted by the executive;

C. Methods to ensure that other departments are consulted in the Community Service Area subarea planning process and concur with the recommended policies and implementing actions proposed in the executive-recommended subarea plans; and

D. An evaluation of the current proposed Community Service Area subarea planning schedule in Chapter 11 of the 2016 King County Comprehensive Plan, including whether one year is sufficient time to complete all necessary aspects the Community Service Area subarea plans, such as: communing engagement and outreach; coordination, collaboration and consultation between King County departments; and refining recommendations to ensure compliance with the law. The evaluation shall also include consideration of modifying the Community Service Area subarea planning schedule to eliminate a Community Service Area subarea plan being transmitted as part of, or with, a major update to the King County Comprehensive Plan. If changes to the schedule or scope of the Community Service Area subarea planning program is recommended, an ordinance that implements those changes shall be transmitted by the executive.

The executive should file the plan, motion and ordinance required by this proviso by March 1, 2018, in the form of a paper original and an electronic copy with the clerk of the council, who shall retain the original and provide an electronic copy to all councilmembers, the council chief of staff, the policy staff director and the lead staff for the transportation, economy and environment committee, or its successor.

Proviso P3 of Section 47, Ordinance 18602 – DPER General Public Services

Of this appropriation, \$200,000 shall not be expended or encumbered, and no funds shall be expended or encumbered on Community Service Area subarea planning except for responding to this proviso, until the executive transmits a plan to restructure the Community Service Area subarea planning program, a motion that should approve the plan, and an ordinance that implements changes recommended by the plan to the King County Comprehensive Plan and the King County Code and references the subject matter, the proviso's ordinance, ordinance section and proviso number in both the title and body of the motion and a motion approving the plan is passed by the council.

The plan shall include, but not be limited to:

A. Methods to ensure that the subarea plans that are transmitted to the council will be consistent with:

1. Current state law, the Countywide Planning Policies and the King County Comprehensive Plan; and

2. Adopted county budget direction and appropriations, or if it will not be consistent, methods to both provide clarity where the plan would require additional appropriation to accomplish and to prioritize actions within the individual Community Service Area subarea plans, across all the Community Service Area subarea plans, and with other county budget priorities;

B. An evaluation of existing and recommendation for future coordination and collaboration between the department of permitting and environmental review and the office of performance, strategy and budget occurs, as required by K.C.C. 2.16.025 and 2.16.055 and Motion 14341. If changes to the King County Code are recommended to improve this coordination and collaboration, an ordinance implementing those changes shall be transmitted by the executive;

C. Methods to ensure that other departments are consulted in the Community Service Area subarea planning process and concur with the recommended policies and implementing actions proposed in the executive-recommended subarea plans; and

D. An evaluation of the current proposed Community Service Area subarea planning schedule in Chapter 11 of the 2016 King County Comprehensive Plan, including whether one year is sufficient time to complete all necessary aspects the Community Service Area subarea plans, such as: communing engagement and outreach; coordination, collaboration and consultation between King County departments; and refining recommendations to ensure compliance with the law. The evaluation shall also include consideration of modifying the Community Service Area subarea planning schedule to eliminate a Community Service Area subarea plan being transmitted as part of, or with, a major update to the King County Comprehensive Plan. If changes to the schedule or scope of the Community Service Area subarea planning program is recommended, an ordinance that implements those changes shall be transmitted by the executive.

The executive should file the plan, motion, and ordinance required by this proviso by March 1, 2018, in the form of a paper original and an electronic copy with the clerk of the council, who shall retain the original and provide an electronic copy to all councilmembers, the council chief of staff, the policy staff director and the lead staff for the transportation, economy and environment committee, or its successor.

ANALYSIS

PM 2018-0154 would approve the Proposed Subarea Planning Program Restructure Plan in Attachment A, including changes to the comprehensive planning program, which would then be used for development of KCCP updates and subarea plans moving forward. The Proposed Motion would also authorize the release of \$200,000 to PSB and \$200,000 to DPER, and would authorize the two agencies to expend funds on subarea planning activities, which the proviso currently prohibits.

In addition to requiring transmittal of the aforementioned program restructure Plan in the Proposed Motion, the provisos also required transmittal of an ordinance that implements the changes recommended in Plan. Therefore, **PO 2018-0153** was also transmitted in response to the provisos. The ordinance proposes to implement the changes recommended in the Plan via amendments to the King County Code, the 2016 KCCP in Attachment A, and the 2017 Vashon-Maury Island CSA Subarea Plan in Attachment B.

The Council is in the process of reviewing and deliberating on the Executive's proposal. A briefing on the elements of the proposed restructure was provided at the April 3 PRE Committee meeting. Today's briefing will be focused on highlighting key policy issues in the restructure for Committee consideration.

Responsiveness to the Proviso Requirements. The transmittal of PM 2018-0154, its attached restructure plan, and PO 2018-0153 appear to meet the requirements of the provisos, and thus would be eligible for release of the restricted funds upon Council action on the Proposed Motion. Potential approval of implementation of the proposed restructure elements in the Proposed Ordinance is a policy decision for the Council, including consideration of whether: 1) there is Council concurrence with the Executive's proposal as transmitted, 2) the proposal should be amended, or 3) the proposal should not be approved and all elements of the current structure should be retained.

The provisos allow for release the restricted funds upon adoption of the Proposed Motion, and do not require adoption of the Proposed Ordinance. As a result, Council review and adoption of the Proposed Motion does not need to happen concurrently with the review and adoption of the Proposed Ordinance. There is no deadline for Council action on either piece of legislation.

If the Council approves the proposed restructure plan in the Proposed Motion and releases the funds, the Council would still have the option to change implementation of the restructure in the Proposed Ordinance at a later date. Council consideration of the Proposed Ordinance will need to occur consistent with the following GMA and KCCP planning requirements and timelines, will result in additional time to review and act on the Proposed Ordinance than is needed for the Proposed Motion. The requirements are as follows:

- limitations on only amending the KCCP once per year, which means any additional 2018 KCCP amendments not related to the proposed changes outlined above will need to be considered as part of or concurrent with the Proposed Ordinance;
- allowing for “early and continuous” public engagement on the proposed changes;²⁶ and
- meeting various public noticing requirements.²⁷

The current **schedule** for review of the Proposed Ordinance is included as **Attachment 4** to the staff report.²⁸ Technical corrections and non-substantive changes to the Proposed Ordinance may be considered when it comes back to the PRE Committee for possible action on **July 17**. Any Council-desired substantive changes to any element of the proposed restructure should also be considered at that time.

Comprehensive planning cycle. The Plan proposes to change the current major KCCP update cycle from once every four years to once every eight years. The next major KCCP update is proposed to be adopted in **2023**, rather than 2020 under the current four-year cycle. The Plan notes that the intent of this change is to: increase capacity to focus on the current interest in local subarea planning, service delivery, and plan implementation; and to align with the 2023 GMA-required comprehensive plan update deadline and other forthcoming regional planning efforts. Additionally, leading up to the 2023 update deadline, the following regional planning activities will occur:

- the Puget Sound Regional Council (PSRC) is updating its VISION 2040 plan, which includes the Multicounty Planning Policies (MPPs) and the Regional Growth Strategy, which is scheduled for adoption in May 2020;
- the Growth Management Planning Council (GMPC) will then update the Countywide Planning Policies (CPPs) and countywide growth targets in 2021 to reflect the new VISION plan; and
- the next Buildable Lands Report is due by June 2021.

These forthcoming planning activities are timed so as to inform the comprehensive plan updates for all Puget Sound jurisdictions that are due by June 2023.²⁹ The County’s current four-year update cycle does not directly align with the eight-year GMA cycle; King County’s GMA mandated plan updates are currently adopted three years before the deadline. For example, the County adopted a major KCCP in 2012 to meet the 2015

²⁶ K.C.C. 20.18.160 and RCW 36.70A.140 call for “early and continuous” public engagement in the development and amendment of the KCCP, including development or amendment of subarea plans and any implementing development regulations.

²⁷ Requirements include: newspaper advertising 30 days in advance of the public hearing, mailed notice to properties within 500 feet of any zoning change 30 days in advance of the public hearing, and a 30-day public comment period on the SEPA determination. The timeline would also need to include staff time needed to produce the necessary public documents in advance of the 30-day deadlines.

²⁸ Last updated on March 29, 2018 – subject to change

²⁹ All jurisdictions in Snohomish, King, and Pierce Counties must update their comprehensive plans by 2023. Plan updates for jurisdictions in Kitsap County are due the following year. Other regions in the state also have their respective GMA deadlines for plan updates.

GMA mandated update. Under the current planning cycle, the 2020 KCCP would be adopted to meet the 2023 GMA mandated update. The County could choose to adopt a major update sooner than 2023, but the KCCP would need to be updated again to reflect the three regional planning activities above - which may have staff resource and/or subarea planning schedule impacts, especially if the Council approves an 8 year cycle that does not begin in 2023.

Midpoint updates. The Council may wish to consider what the appropriate interval for major updates should be (such as a four-year or eight-year cycle) in the context of midpoint update options. Similar to the current structure, the transmittal proposes to continue to allow a midpoint update option, whereby substantive KCCP policy changes could be allowed outside of the regular major update schedule. This is proposed to occur at the midpoint of the eight-year cycle (i.e. Year Four of the cycle), and is similar to the existing allowance of substantive changes during a midpoint of the current four-year cycle (i.e. Year Two of the cycle).

Under both the current and proposed regulations, midpoint updates are only allowed if: 1) “the County determines that the purposes of the Comprehensive Plan are not being achieved as evidenced by official population growth forecasts, benchmarks, trends and other relevant data”; 2) this determination is authorized by motion; and 3) resources necessary to accomplish the work are available and fiscal impacts are evaluated. Consideration of UGA amendments are not allowed in either the current or the proposed midpoint option, except for Four-to-One proposals. If an eight-year major update cycle is selected, the Council may wish to consider whether should there be more flexibility in the threshold for and/or expansion of the allowed scope of midpoint updates.

Subarea planning cycle. The current subarea planning schedule requires that subarea plan development and adoption occur while development and adoption of major KCCP updates occur. The Plan proposes to not develop a subarea plan while the Executive is developing a major KCCP update. Similarly, the Plan proposes that Council would not consider adoption of a subarea plan while the Council is deliberating on adoption of a major KCCP update. The Plan notes that the intent of this proposed change is to increase staffing capacity during the development and review of each plan. The Plan states that this increased staff capacity would improve the coordination and collaboration between DPER and PSB, as called for in the Code and Motion 14341, as well as with other departments.

The Plan also proposes to include identified planning dates for the five largest urban unincorporated Potential Annexation Areas (PAAs) in the West King County CSA. The Skyway-West Hill PAA, North Highline PAA, and Fairwood PAA are already included in the current planning cycle. The East Renton Plateau PAA and East Federal Way PAA are proposed to be new additions to the subarea planning schedule. The North Highline PAA is also proposed to have a separate, dedicated planning period – rather than having plan development and adoption occur at the same time as the Skyway-West Hill PAA plan, as the current planning schedule calls for.

When taken together, these proposals would result in an extension of the current subarea planning schedule, as shown in the following table.

Current			Proposed		
Geography	Development	Adoption	Geography	Development	Adoption
Vashon-Maury Island CSA	2016-17	2017	Vashon-Maury Island CSA	2016-17	2017
Skyway-West Hill PAA + North Highline PAA	2017-18	2018	Skyway-West Hill PAA	2018-19	2019-20
Snoq. Valley/NE King County CSA	2018-19	2019	North Highline PAA	2019-20	2020-21
Major KCCP Update + Greater Maple Valley/Cedar River CSA	2019-20	2020	Snoq. Valley/NE King County CSA	2020-21	2021-22
Fairwood PAA	2020-21	2021	Major KCCP Update	2021-22	2022-23
Bear Creek/Sammamish CSA	2021-22	2022	Greater Maple Valley/Cedar River CSA	2022-23	2023-24
Southeast King County CSA	2022-23	2023	Fairwood PAA	2023-24	2024-25
Major KCCP Update + Four Creeks/Tiger Mountain CSA	2023-24	2024	Bear Creek/Sammamish CSA	2024-25	2025-26
			Southeast King County CSA	2025-26	2026-27
			Four Creeks/Tiger Mountain CSA	2026-27	2027-28
			East Renton PAA	2027-28	2028-29
			Federal Way PAA	2028-29	2029-30
			Major KCCP Update	2029-30	2030-31

The current structure has an **eight-year** comprehensive and subarea planning calendar – whereby, the first round of subarea plans would be completed and adopted by **2024** but would only include three of the five major PAAs. The transmittal proposes a **fourteen-year** comprehensive and subarea planning calendar – whereby, the first round of subarea plans would be completed and adopted by **2030** and would include planning for all five major PAAs. While the Executive’s proposal would delay completion of the first round of

planning, it does not appear that the current 2024 timeline could be achieved without significant increases in staff resources, substantive changes to the scope of the subarea planning program, and/or an increased chance that transmitted plans have similar issues to those identified during the review of the Vashon-Maury Island plan. The timing for development of subarea plans for the two remaining major PAAs beyond 2024 is also not addressed under the current calendar.

Executive staffing. The Plan proposes to increase staffing for subarea plan development. Two additional Full-Time Equivalent (FTE) planner positions – “one senior and one junior” – are proposed to supplement the current one subarea planner FTE in DPER. This approach appears to be an attempt to address some of the process and quality control issues that were encountered during development of the Vashon-Maury Island subarea plan. However, adding two new FTEs would have a fiscal impact if approved. Executive staff have noted that, if the proposed positions are not approved, it would have impacts on the schedule and/or scope of future subarea plans. The creation of and funding for the new proposed FTE positions would be considered as part of the Executive’s proposed 2019-20 Biennial Budget that will be before the Council later this year.

Workplan impacts. As a result of the new planning schedule outlined above, the Plan also proposes to make a variety of changes to existing Workplan items in the 2016 KCCP and 2017 Vashon-Maury Island CSA Subarea Plan.

For **2016 KCCP Workplan items** that contemplated potential amendments to the KCCP during the next major update in 2020,³⁰ the transmittal proposes to add general language to each, which states the Executive will work with the Council to determine whether any KCCP amendments resulting from the Workplan item are appropriate for inclusion in a KCCP update prior to the 2023 major KCCP update. Similar language is also proposed for Workplan items related to the GMPC.³¹ The Council may wish to work with the Executive to make this determination now, where possible, and amend the Workplan timelines as part of PO 2018-0153. Adopting updated timelines now could improve clarity for the public, as well as establish clear expectations for the Council and Executive. However, it may not be possible to make this determination for some Workplan items until after the analysis called for in the Workplan is complete. Council staff would need to work with Executive staff to evaluate each item if more specificity is desired by the Council.

In the **2017 Vashon-Maury Island CSA Subarea Plan**, the County adopted VMI Workplan Action 1, which called for a review and update of current Special District Overlays (SDOs) and property-specific (P-Suffix) development conditions across the Island. The current deadline for completion of this review and transmittal of any proposed changes is December 31, 2018. The Executive proposes to change this date to June 30, 2022. The Plan notes that the intent of this change is to align subarea planning staff capacity with the new subarea planning calendar. The Plan proposes that the review by subarea planning staff called for in this Workplan item would occur during development

³⁰ Actions 3, 4, 6, 8 and 13.

³¹ Actions 14, 15, and 16.

of the 2023 major KCCP update, rather than during development of a subarea plan for one of the other geographies. The new proposed date would delay transmittal of the Workplan response by 3 ½ years. The Council may wish to consider whether this change is consistent with the Council-adopted timelines for planning on Vashon-Maury Island.

ATTACHMENTS

1. Proposed Ordinance 2018-0153 (and its attachments)
2. Transmittal Letter
3. Fiscal Note
4. 2018 Comprehensive Plan Update Schedule, last updated March 29
5. Matrix of current and proposed planning structures
6. Timelines for current and proposed major KCCP updates

INVITED

1. Lauren Smith, Director, Regional Planning, Office of Performance, Strategy and Budget
2. Jim Chan, Acting Director, Department of Permitting and Environmental Review

LINKS

All components of the transmitted 2018 update to the 2016 KCCP, as well as additional information about the Council's review of the proposal, can be found at:

<https://www.kingcounty.gov/council/CompPlan/2018compplan>

The components of the proposed legislation and their attachments include:

- Proposed Ordinance 2018-0153
- Attachment A – 2018 Amendments to 2016 King County Comprehensive Plan
- Attachment B – Amendments to 2017 Vashon-Maury Island Community Service Area Subarea Plan

- Proposed Motion 2018-0154
- Attachment A – Proposed Community Service Area Subarea Planning Program Restructure Plan

Also included are supporting documents included in the transmittal package, which do not get adopted as part of the legislation but provide useful information:

- Transmittal Letter
- Plain Language Summary
- I-207 Policy Analysis Matrix
- Regulatory Note
- Fiscal Note



KING COUNTY

1200 King County Courthouse
516 Third Avenue
Seattle, WA 98104

Signature Report

April 30, 2018

Ordinance

Proposed No. 2018-0153.1

Sponsors Lambert

1 AN ORDINANCE relating to comprehensive planning;
2 amending Ordinance 263, Article 1 (part), as amended, and
3 K.C.C. 20.08.060, Ordinance 263, Article 2, Section 1, as
4 amended, and K.C.C. 20.12.010, Ordinance 12061, Section
5 4, as amended, and K.C.C. 20.12.325, Ordinance 13147,
6 Section 19, as amended, and K.C.C. 20.18.030, and
7 Ordinance 13147, Section 20, as amended, and K.C.C.
8 20.18.040, Ordinance 3688, Section 813, as amended, and
9 K.C.C. 20.18.056, Ordinance 13147, Section 22, as
10 amended, and K.C.C. 20.18.060, Ordinance 13147, Section
11 23, as amended, and K.C.C. 20.18.070, Ordinance 13147,
12 Section 24, as amended, and K.C.C. 20.18.080, Ordinance
13 13147 Section 30, as amended, and K.C.C. 20.88.140, and
14 Ordinance 14047, Section 9, as amended, and K.C.C.
15 20.18.170 and adding a new section to K.C.C. chapter 20.08.

BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

SECTION 1. Findings:

16
17
18 A. The 2017-2018 Biennial Budget Ordinance, Ordinance 18409, Section
19 19, as amended by Ordinance 18062, Section 5, Proviso P2, requires the executive to

20 transmit a plan to restructure the Community Service Area subarea planning program, a
21 motion to approve the plan, and an ordinance that implements changes recommended by
22 the plan to the King County Comprehensive Plan and the King County Code.

23 B. The 2017-2018 Biennial Budget Ordinance, Ordinance 18409, Section 88,
24 as amended by Ordinance 18062, Section 47, Proviso P3, requires the executive to
25 transmit a plan to restructure the Community Service Area subarea planning program, a
26 motion to approve the plan, and an ordinance that implements changes recommended by
27 the plan to the King County Comprehensive Plan and the King County Code.

28 C. This ordinance implements the changes recommended by the plan by
29 amending the King County Code and amending the King County Comprehensive Plan.

30 D. The plan calls for the Community Service Area subarea planning program
31 to complete one plan every two years with the exception of the year in which a major
32 update to the King County Comprehensive Plan is completed.

33 E. RCW 36.70A.130(5)(a) requires King County, and the cities within King
34 County, to complete a review of its comprehensive plan on or before June 30, 2015, and
35 every eight years thereafter. This means the next major review and update of the King
36 County Comprehensive Plan is to be completed by June 30, 2023.

37 F. The major update of the King County Comprehensive Plan is shifted to an
38 eight-year cycle to expedite the subarea plans and to match the schedule established in
39 RCW 36.70A.130(5)(a).

40 G. The shift to an eight-year cycle allows the county to more closely
41 collaborate with the cities in King County, to implement VISION 2050, with an expected
42 approval date of May 2020, and to plan for growth in accordance with growth targets that

43 will subsequently be established in the King County Countywide Planning Policies.

44 H. The King County Code allows annual amendments to the King County
45 Comprehensive Plan in accordance with the Washington state Growth Management Act,
46 chapter 36.70A RCW.

47 I. The 2016 King County Comprehensive Plan, adopted by King County
48 Ordinance 18427, was a four-year cycle amendment, which was amended in 2017 by
49 Ordinance 18623 adopting the Vashon-Maury Island Community Service Area Subarea
50 Plan.

51 J. The amendment to the Vashon-Maury Island Community Service Area
52 Subarea Plan contained in Attachment B to this ordinance shifts the transmittal date from
53 December 31, 2018 to June 30, 2021 for Workplan Action 1, which involves the review
54 of the property-specific development conditions and special district overlays on Vashon-
55 Maury Island.

56 K. The amendments to policies and text contained in Attachments A and B to
57 this ordinance constitute the 2018 annual amendment to the King County Comprehensive
58 Plan.

59 SECTION 2. The amendments to the King County Comprehensive Plan 2016
60 contained in Attachment A to this ordinance are hereby adopted as amendments to the
61 2016 King County Comprehensive Plan as amended in 2017 by Ordinance 18623.

62 SECTION 3. Ordinance 263, Article 1 (part), as amended, and K.C.C.
63 20.08.060 are hereby amended to read as follows:

64 "Subarea plan" means detailed local land use plan (~~which~~) that implements
65 and is an element of the ~~(e))~~Comprehensive ~~(p))~~Plan containing specific policies,

66 guidelines and criteria adopted by the council to guide development and capital
67 improvement decisions within specific subareas of the county. The subareas of the county
68 shall consist of ~~((distinct communities, specific geographic areas or other types of districts
69 having unified interests or similar characteristics within the county. Subarea plans may
70 include: community plans, which have been prepared for large unincorporated areas;))~~
71 community service areas and potential annexation areas ~~((plans)), which ((have been
72 prepared for))~~ are urban areas that are designated for future annexation to a city~~((;
73 neighborhood plans, which have been prepared for small unincorporated areas; and plans
74 addressing multiple areas having common interests))~~). The relationship between the 1994
75 King County Comprehensive Plan and subarea plans is established by K.C.C. 20.12.015.

76 NEW SECTION. SECTION 4. There is hereby added to K.C.C. chapter 20.08
77 a new section to read as follows:

78 "Subarea study" means a study that is required by a policy in the
79 Comprehensive Plan to evaluate a proposed land use change. The Comprehensive Plan
80 policies and accompanying text shall guide the scope and content of the subarea study.

81 SECTION 5. Ordinance 263, Article 2, Section 1, as amended, and K.C.C.
82 20.12.010 are hereby amended to read as follows:

83 A. Under the King County Charter, the state Constitution and the Washington
84 state Growth Management Act, chapter 36.70A RCW, King County adopted the 1994 King
85 County Comprehensive Plan via Ordinance 11575 and declared it to be the Comprehensive
86 Plan for King County until amended, repealed or superseded. The Comprehensive Plan has
87 been reviewed and amended multiple times since its adoption in 1994. Amendments to the
88 1994 Comprehensive Plan to-date are currently reflected in the 2016 King County

89 Comprehensive Plan, as adopted in Ordinance 18427 (~~and~~), as amended by Ordinance
90 18623 and this ordinance. The Comprehensive Plan shall be the principal planning
91 document for the orderly physical development of the county and shall be used to guide
92 subarea plans, functional plans, provision of public facilities and services, review of
93 proposed incorporations and annexations, development regulations and land development
94 decisions.

95 SECTION 6. Ordinance 12061, Section 4, as amended, and K.C.C. 20.12.325
96 are hereby amended to read as follows:

97 The 2017 Vashon-Maury Island Community Service Area Subarea Plan, dated
98 December 4, 2017, in Attachment A to Ordinance 18623 and as amended by Attachment B
99 to this ordinance, is adopted as a subarea plan and an element of the 2016 King County
100 Comprehensive Plan and, as such, constitutes official county policy for the geographic area
101 of unincorporated King County defined plan.

102 SECTION 7. Ordinance 13147, Section 19, and K.C.C. 20.18.030 are hereby
103 amended to read as follows:

104 A. The King County Comprehensive Plan shall be amended in accordance
105 with this chapter, which, in compliance with RCW 36.70A.130(2), establishes a public
106 participation program whereby amendments are considered by the council no more
107 frequently than once a year as part of the amendment cycle established in this chapter,
108 except that the council may consider amendments more frequently to address:

- 109 1. Emergencies;
- 110 2. An appeal of the plan filed with the Central Puget Sound Growth
111 Management Hearings Board or with the court;

112 3. The initial adoption of a subarea plan, which may amend the urban growth
113 area boundary only to redesignate land within a joint planning area;

114 4. An amendment of the capital facilities element of the Comprehensive Plan
115 that occurs in conjunction with the adoption of the county budget under K.C.C.
116 4A.100.010; or

117 5. The adoption or amendment of a shoreline master program under chapter
118 90.58 RCW.

119 B. Every year the Comprehensive Plan may be amended to address technical
120 updates and corrections, and to consider amendments that do not require substantive
121 changes to policy language, (~~changes to the priority areas map,~~) or do not require changes
122 to the urban growth area boundary, except as permitted in subsection B.9. and 11. of this
123 section. This review may be referred to as the annual cycle. The Comprehensive Plan,
124 including subarea plans, may be amended in the annual cycle only to consider the
125 following:

126 1. Technical amendments to policy, text, maps or shoreline designations;

127 2. The annual capital improvement plan;

128 3. The transportation needs report;

129 4. School capital facility plans;

130 5. Changes required by existing Comprehensive Plan policies;

131 6. Changes to the technical appendices and any amendments required

132 thereby;

133 7. Comprehensive updates of subarea plans initiated by motion;

134 8. Changes required by amendments to the ~~(e)~~Countywide ~~(p)~~Planning

135 ~~((p))~~ Policies or state law;

136 9. Redesignation proposals under the four-to-one program as provided for in
137 this chapter;

138 10. Amendments necessary for the conservation of threatened and
139 endangered species;

140 11. Site-specific land use map amendments that do not require substantive
141 change to ~~((e))~~ Comprehensive ~~((p))~~ Plan policy language and that do not alter the urban
142 growth area boundary, except to correct mapping errors;

143 12. Amendments resulting from subarea studies required by
144 ~~((e))~~ Comprehensive ~~((p))~~ Plan policy that do not require substantive change to
145 ~~((e))~~ Comprehensive ~~((p))~~ Plan policy language and that do not alter the urban growth area
146 boundary, except to correct mapping errors;

147 13. Changes required to implement a study regarding the provision of
148 wastewater services to a Rural Town. The amendments shall be limited to policy
149 amendments and adjustment to the boundaries of the Rural Town as needed to implement
150 the preferred option identified in the study; ~~((e))~~

151 14. Adoption of community service area subarea plans;

152 15. Amendments to the Comprehensive Plan update schedule that respond to
153 ordinances and improve alignment with the timing requirements in the Washington state
154 Growth Management Act (GMA), chapter 36.70A RCW, and alignment with multicounty
155 and countywide planning activities.

156 C. Every ~~((fourth))~~ eighth year beginning in ~~((2000))~~ 2023, the county shall
157 complete a comprehensive review of the Comprehensive Plan in order to update it as

158 appropriate and to ensure continued compliance with the GMA. This review may provide
159 for a cumulative analysis of the twenty-year plan based upon official population growth
160 forecasts, benchmarks and other relevant data in order to consider substantive changes to
161 policy language and changes to the urban growth area. This comprehensive review shall
162 begin one year in advance of the transmittal and may be referred to as the ~~((four))~~ eight-
163 year cycle. The urban growth area boundaries shall be reviewed in the context of the
164 ~~((four))~~ eight-year cycle and in accordance with countywide planning policy G-1 and RCW
165 36.70A.130. If the county determines that the purposes of the Comprehensive Plan are not
166 being achieved as evidenced by official population growth forecasts, benchmarks, trends
167 and other relevant data, substantive changes to the Comprehensive Plan may also be
168 considered ~~((on even calendar years))~~ at the midpoint of the eight-year cycle. This
169 determination shall be authorized by motion. The motion shall specify the scope of the
170 ~~((even year))~~ midpoint amendment, and identify that the resources necessary to accomplish
171 the work are available. An analysis of the motion's fiscal impact shall be provided to the
172 council before to adoption. The executive shall determine if additional funds are necessary
173 to complete the ~~((even year))~~ midpoint amendment, and may transmit an ordinance
174 requesting the appropriation of supplemental funds.

175 D. The executive shall seek public comment on the ~~((e))~~Comprehensive
176 ~~((p))~~Plan and any proposed ~~((e))~~Comprehensive ~~((p))~~Plan amendments in accordance with
177 the procedures in K.C.C. 20.18.160 before making a recommendation, in addition to
178 conducting the public review and comment procedures required by SEPA. The public shall
179 be afforded at least one official opportunity to record public comment before the transmittal
180 of a recommendation by the executive to the council. County-sponsored councils and

181 commissions may submit written position statements that shall be considered by the
182 executive before transmittal and by the council before adoption, if they are received in a
183 timely manner. The executive's recommendations for changes to policies, text and maps
184 shall include the elements listed in Comprehensive Plan policy I-207 and analysis of their
185 financial costs and public benefits, any of which may be included in environmental review
186 documents. Proposed amendments to the Comprehensive Plan shall be accompanied by
187 any development regulations or amendments to development regulations, including area
188 zoning, necessary to implement the proposed amendments.

189 SECTION 8. Ordinance 13147, Section 20, and K.C.C. 20.18.040 are hereby
190 amended to read as follows:

191 A. Site-specific land use map or shoreline master program map amendments
192 may be considered annually or during the ((~~four~~)) eight-year review cycle, depending on
193 the degree of change proposed.

194 B. The following categories of site-specific land use map amendments or
195 shoreline master program map may be initiated by either the county or a property owner for
196 consideration in the annual review cycle:

197 1. Amendments that do not require substantive change to ((~~e~~))Comprehensive
198 ((~~p~~))Plan policy language and that do not alter the urban growth area boundary, except to
199 correct mapping errors; and

200 2. Four-to-one-proposals.

201 C. The following categories of site-specific land use map and shoreline master
202 program amendments may be initiated by either the county or a property owner for
203 consideration in ((~~four~~)) eight-year review cycle:

- 204 1. Amendments that could be considered in the annual review cycle;
- 205 2. Amendments that require substantive change to Comprehensive Plan
- 206 policy language; and
- 207 3. Amendments to the urban growth area boundary.

208 SECTION 9. Ordinance 3688, Section 813, and K.C.C. 20.18.056 are hereby

209 amended to read as follows:

210 A. Shoreline environments designated by the master program may be

211 considered for redesignation during the ~~((four))~~ eight-year review cycle.

212 B. A redesignation shall follow the process in K.C.C. 20.18.050.

213 SECTION 10. Ordinance 13147, Section 22, and K.C.C. 20.18.060 are hereby

214 amended to read as follows:

215 A. Beginning in ~~((1999))~~ 2021, and every ~~((fourth))~~ eight year thereafter the

216 executive shall transmit to the council by the ~~((first))~~ last business day of ~~((March))~~ June a

217 proposed motion specifying the scope of work for proposed amendments to the

218 Comprehensive Plan that will occur in the following year, which motion shall include the

219 following:

220 1. Topical areas relating to amendments to policies, the land use map

221 ~~((and/or))~~, implementing development regulations, or any combination of those

222 amendments that the executive intends to consider for recommendation to the council; and

223 2. An attachment to the motion advising the council of the work program the

224 executive intends to follow to accomplish state Environmental Policy Act review and

225 public participation.

226 B. The council shall have until ~~((April 30))~~ the first business day of September

227 to approve the motion. In the absence of council approval, the executive shall proceed to
228 implement the work program as proposed. If the motion is approved, the work program
229 shall proceed as established by the approved motion.

230 C. Beginning in ~~((2000))~~ 2022 and every ~~((fourth))~~ eighth year thereafter, the
231 executive shall transmit to the council by the ~~((first))~~ last business day of ~~((March))~~ June a
232 proposed ordinance amending the Comprehensive Plan, except that the capital
233 improvement program and the ordinances adopting updates to the transportation needs
234 report and the school capital facility plans shall be transmitted no later than the biennial
235 budget transmittal and shall be adopted in conjunction with the budget. However, in those
236 years when there is only a midbiennium review of the budget, the ordinances adopting the
237 capital improvement plan and the school capital facility plans shall be transmitted by
238 October 1 and adopted no later than the midbiennium review under K.C.C. 4A.100.010.
239 All transmittals shall be accompanied by a public participation note, identifying the
240 methods used by the executive to ensure early and continuous public participation in the
241 preparation of amendments. The council shall have until June 30 of the following year to
242 adopt the amendments to the Comprehensive Plan, in accordance with RCW 36.70A.130.

243 SECTION 11. Ordinance 13147, Section 23, and K.C.C. 20.18.070 are hereby
244 amended to read as follows:

245 A. The executive shall transmit to the council any proposed amendments for
246 the annual cycle by the ~~((first))~~ last business day of ~~((March))~~ June, except that the capital
247 improvement program and the ordinances adopting updates to the transportation needs
248 report and the school capital facility plans shall be transmitted no later than the biennial
249 budget transmittal and shall be adopted in conjunction with the budget. However, in those

250 years when there is only a midbiennium review of the budget, the ordinances adopting the
251 capital improvement plan and the school capital facility plans shall be transmitted by
252 October 1, and adopted no later than the midbiennium review under K.C.C. 4A.100.010.

253 B. All transmittals shall be accompanied by a public participation note,
254 identifying the methods used by the executive to assure early and continuous public
255 participation in the preparation of amendments.

256 C. Proposed amendments, including site-specific land use map amendments,
257 that are found to require preparation of an environmental impact statement, shall be
258 considered for inclusion in the next amendment cycle following completion of the
259 appropriate environmental documents.

260 SECTION 12. Ordinance 13147, Section 24, and K.C.C. 20.18.080 are hereby
261 amended to read as follows:

262 Initial subarea plans may be adopted by ordinance at any time. The
263 ~~((S))subarea plan((s may be initiated by motion or by council action which preceded the~~
264 ~~adoption of Ordinance 13147. If initiated by motion, the motion shall specify the scope of~~
265 ~~the plan, identify the completion date, and identify that the resources necessary to~~
266 ~~accomplish the work are available. The executive will determine if additional funds are~~
267 ~~necessary to complete the subarea plan, and may transmit an ordinance requesting the~~
268 ~~appropriation of supplemental funds)) schedule is established in the Comprehensive Plan.~~

269 Amendments to or updates of existing subarea plans shall be considered in the same
270 manner as amendments to the ~~((e))Comprehensive ((p))Plan~~ and shall be classified
271 ~~((pursuant to))~~ in accordance with K.C.C. 20.18.040~~((, except that comprehensive updates~~
272 ~~of subarea plans may be initiated by motion and the resulting amendments may be~~

273 considered in the annual cycle)).

274 SECTION 13. Ordinance 13147, Section 30, and K.C.C. 20.18.140 are hereby
275 amended to read as follows:

276 A. In accordance with RCW 36.70A.470, a docket containing written
277 comments on suggested plan or development regulation amendments shall be coordinated
278 by the department. The docket is the means either to suggest a change or to identify a
279 deficiency, or both, in the Comprehensive Plan or development regulation. For the
280 purposes of this section, "deficiency" refers to the absence of required or potentially
281 desirable contents of the Comprehensive Plan or development regulation and does not refer
282 to whether a development regulation addressed a project's probable specific adverse
283 environmental impacts that could be mitigated in the project review process. Any
284 interested party, including applicants, citizens and government agencies, may submit items
285 to the docket.

286 B. All agencies of county government having responsibility for elements of the
287 Comprehensive Plan or implementing development regulations shall provide a means by
288 which citizens may docket written comments on the plan or on development regulations.
289 The department shall use public participation methods identified in K.C.C. 20.18.160 to
290 solicit public use of the docket. The department shall provide a mechanism for docketing
291 amendments through the Internet.

292 1. All docketed comments relating to the Comprehensive Plan shall be
293 reviewed by the department and considered for an amendment to the Comprehensive Plan.

294 2. The deadline for submitting docketed comments is (~~June 30~~) December
295 31 for consideration in the amendment cycle process for the following year.

296 3. By the ~~((first))~~ last business day of ~~((December))~~ April, the department
297 shall issue an executive response to all docketed comments. Responses shall include a
298 classification of the recommended changes as appropriate for either the annual or ~~((four))~~
299 eight-year cycle, and an executive recommendation indicating whether or not the docketed
300 items are to be included in the next ~~((year's))~~ executive-recommended ~~((e))~~Comprehensive
301 ~~((p))~~Plan update. If the docketed changes will not be included in the next executive
302 transmittal, the department shall indicate the reasons why, and shall inform the proponent
303 that they may petition the council during the legislative review process.

304 4. By the ~~((first))~~ last business day of ~~((December))~~ April, the department
305 shall forward to the council a report including all docketed amendments and comments
306 with an executive response. The report shall include a statement indicating that the
307 department has complied with the notification requirements contained in this section.

308 5. Upon receipt of the docket report, the council shall include all proponents
309 of docketed requests in the mailing list for agendas to all committee meetings in which the
310 Comprehensive Plan will be reviewed during the next available update. At the beginning
311 of the committee review process, the council shall develop a committee review schedule
312 with dates for committee meetings and any other opportunities for public testimony and for
313 proponents to petition the council to consider docket changes that were not recommended
314 by the executive and shall attach the review schedule to the agenda whenever the
315 Comprehensive Plan is to be reviewed.

316 6 Docketed comments relating to development regulations shall be reviewed
317 by the appropriate county agency. Those requiring a Comprehensive Plan amendment
318 shall be forwarded to the department and considered for an amendment to the

319 Comprehensive Plan. Those not requiring a Comprehensive Plan amendment shall be
320 considered by the responsible county agency for amendments to the development
321 regulations.

322 7. The docket report shall be made available through the Internet. The
323 department shall endeavor to make the docket report available within one week of
324 transmittal to the council.

325 C. In addition to the docket, the department shall provide opportunities for
326 general public comments both before the docketing deadline each year, and during the
327 executive's review periods before transmittal to the council. The opportunities may
328 include, but are not limited to, the use of the following: comment cards, electronic or
329 posted mail, Internet, public meetings with opportunities for discussion and feedback,
330 printed summaries of comments received and twenty-four-hour telephone hotlines. The
331 executive shall assure that the opportunities for public comment are provided as early as
332 possible for each stage of the process, to assure timely opportunity for public input.

333 SECTION 14. Ordinance 14047, Section 9, and K.C.C. 20.18.170 are hereby
334 amended to read as follows:

335 A. The total area added to the urban growth area as a result of this program
336 shall not exceed four thousand acres. The department shall keep a cumulative total for all
337 parcels added under this section. The total shall be updated annually through the plan
338 amendment process.

339 B. Proposals shall be processed as land use amendments to the Comprehensive
340 Plan and may be considered in either the annual or ~~((four))~~ eight-year cycle. Site suitability
341 and development conditions for both the urban and rural portions of the proposal shall be

342 established through the preliminary formal plat approval process.

343 C. A term conservation easement shall be placed on the open space at the time

344 the four to one proposal is approved by the council. Upon final plat approval, the open

345 space shall be permanently dedicated in fee simple to King County.

346 D. Proposals adjacent to incorporated area or potential annexation areas shall
347 be referred to the affected city and special purpose districts for recommendations.

KING COUNTY COUNCIL
KING COUNTY, WASHINGTON

Joe McDermott, Chair

ATTEST:

Melani Pedroza, Clerk of the Council

APPROVED this _____ day of _____, _____.

Dow Constantine, County Executive

Attachments: A. 2018 Amendments to the 2016 King County Comprehensive Plan, B. 2018
Amendment to the Vashon-Maury Island Community Service Area Subarea Plan

[Blank Page]



King County

**2018 Amendments to the
2016 King County Comprehensive Plan**

In compliance with the 2017-2018 Biennial Budget Ordinance, Ordinance 18409, Sections 19 and 88, as amended by Ordinance 18602, Section 5, Proviso P2, and Ordinance 18602, Section 47, Proviso P3.

Office of Performance, Strategy and Budget

March 1, 2018

In the second paragraph of the Cover Letter, amend text as follows:

The 2016 update is a major ~~((every four year-))~~ review of the Comprehensive Plan. It builds on King County's 25 years of success in implementing the Growth Management Act. Since adoption of the first Comprehensive Plan in 1994, the vast majority of housing growth countywide – 96 percent – has occurred in urban areas. Building on this success, the 2016 plan now also responds to new critical challenges:

In the Executive Summary, starting on page ES-5, amend text as follows:

Major ~~((Four-Year-))~~Update

The 2016 update is a major ~~((four year-))~~ review of the Comprehensive Plan and, this year marks the 25th anniversary of the passage of the Growth Management Act. This landmark legislation requires jurisdictions to designate an urban growth area, within which growth would be encouraged, and adopt regulations to conserve resource land and environmentally sensitive areas. By almost any measure, King County has been successful in realizing the broad goals of the Growth Management Act. However, success has not been easy and, looking forward, the Comprehensive Plan needs to respond to new challenges, such as equitable access to opportunity, reducing carbon pollution and responding to climate impacts, addressing housing affordability and strengthening mobility. To address these, **the following updates are included in the 2016 Comprehensive Plan.**

In Chapter 1 Regional Growth Management Planning, on page 1-8, amend text as follows:

Subarea plans, including community plans and basin plans, focus the policy direction of the Comprehensive Plan to a smaller geographic area (see Chapter 11 Community Service Area Subarea Planning, for information on these larger-scale subarea land use plans). Smaller-scale studies, known as area zoning and land use studies, per King County Code,⁵ are focused on adoption or amendment of land use and zoning maps on an area wide basis rather than the broad range of topics that are addressed in a full subarea plan. Examples of subarea plans and area zoning studies include the Duwamish Coalition Project, White Center Action Plan, Fall City Subarea Plan, the East Redmond Subarea Plan, and planning efforts within a watershed or basin. Development of subarea plans are guided by the following policy as well as other applicable policies of the Comprehensive Plan and provisions in the King County Code.⁶

In Chapter 1 Regional Growth Management Planning, on page 1-9, amend text as follows:

In addition to subarea plans and area zoning and land use studies, King County's land use planning also includes other planning processes. These include Comprehensive Plan policy directed subarea studies, such as the

establishment of new community business centers, adjusting Rural Town boundaries, or assessing the feasibility of upzoning in urban unincorporated areas. Subarea studies are focused on specific areas of the County, but do not look at the range of issues that a subarea plan would include. In some cases, an area zoning and land use study may suffice to meet the requirements of the policies. In addition, there are Site Specific Land Use Amendments and Zone Reclassifications,⁶ which are site specific processes that involve County staff review and recommendations, a public hearing and recommendation by a Hearing Examiner and a decision by County Council. These must be consistent with the Comprehensive Plan or be proposed with amendments during the Plan update process.

In Chapter 1 Regional Growth Management Planning, on page 1-11, amend text as follows:

The Growth Management Act allows local comprehensive plan amendments to be considered once each year. In King County, those annual amendments allow technical changes only, except for once every ~~((four))~~eight years. Then, during the "~~((Four))~~Eight-Year Cycle review process," substantive changes to policies, land use designations and the Urban Growth Area boundary can be proposed and adopted. These provisions are detailed in King County Code Title 20.18. Additional information and policies are found in Chapter 12, Implementation, Amendments and Evaluation.

In Chapter 1 Regional Growth Management Planning, starting on page 1-23, amend text as follows:

Chapter 11: Community Service Area Subarea Planning

This chapter uses King County's seven Community Service Areas as the framework for its renewed subarea planning program that offers long-range planning services to unincorporated communities. King County's community plans (except for the Fall City, West Hill and White Center Plans) are no longer in effect as separately adopted plans. In many cases, however, the plans contain valuable historical information about King County's communities and often provide background for the land uses in effect today. Policies from the community plans were retained as part of the Comprehensive Plan to recognize the unique characteristics of each community and to provide historical context. This chapter will be updated, where appropriate, to reflect the new Community Service Area subarea plans as they are adopted.

Chapter 12: Implementation, Amendments and Evaluation

The Comprehensive Plan policies, development regulations and Countywide Planning Policy framework have been adopted to achieve the growth management objectives of King County and the region. This chapter describes the county's process for amending the Comprehensive Plan and outlines and distinguishes the annual cycle and the ~~((four))~~eight year-cycle amendments. The chapter identifies a series of major Workplan actions that

will be undertaken between the major update cycles to implement or refine provisions within the Plan. This chapter further explains the relationship between planning and zoning.

In Chapter 2 Urban Communities, on page 2-32, amend policy as follows:

U-183 King County should actively pursue designating urban separators in the unincorporated area and work with the cities to establish permanent urban separators within the ~~((unincorporated))~~incorporated area that link with and enhance King County's urban separator corridors.

In Chapter 3 Rural Areas and Natural Resource Lands, starting on page 3-35, amend text as follows:

There are three existing industrial areas in the Rural Area containing multiple industrial uses on several sites. One is located within the southwest portion of the Town of Vashon. The second is a designated industrial area adjacent to the Rural Neighborhood Commercial Center of Preston. The Preston Industrial Area recognizes an existing concentration of industrial uses that contributes to the economic diversity of the Rural Area, but expansion of this industrial area beyond the identified boundaries is not permitted (see ~~((Countywide Planning))~~ Policy CP-~~((942))~~547). The third industrial area is located along State Route 169 on lands that have been and continue to be used as for industrial purposes and have a designation as a King County Historic Site.

In Chapter 3 Rural Areas and Natural Resource Lands, starting on page 3-72, amend policy as follows:

R-683 King County may update the Mineral Resources Map to identify additional Potential Mineral Resource Sites only during the ~~((four))~~eight-year Comprehensive Plan amendment cycle.

In Chapter 3 Rural Areas and Natural Resource Lands, starting on page 3-58, amend policy as follows:

R-650a The Snoqualmie Valley Agricultural Production District is the first Agricultural Production District to undergo a watershed planning effort called for in R-650. King County shall implement the recommendations of the Snoqualmie Fish, Farm and Flood Advisory Committee. The recommendations of the task forces and other actions identified in the final Advisory Committee Report and Recommendations will form the basis for a watershed planning approach to balance fish, farm and flood interests across the Snoqualmie Valley Agricultural

Production District and an agreement on protecting a defined number of acres of agricultural land. The Advisory Committee, or a successor committee, will monitor progress of the task forces and will reconvene to evaluate the watershed planning approach to balancing interests prior to the next Comprehensive Plan Update. The policy issues and recommendations outlined in the Snoqualmie Fish, Farm, Flood Advisory Committee Report and Recommendations are largely specific to the Snoqualmie Valley and are not intended to be applied broadly in other Agricultural Production Districts. Future Fish, Farm, Flood efforts focused in other Agricultural Production Districts will need to go through their own processes to identify barriers to success for all stakeholders in these geographic areas. R-649 continues to apply to the Snoqualmie Valley Agricultural Production District until the watershed planning effort outlined in the Fish, Farm and Flood recommendations is complete. A policy reflecting the outcome of this effort shall be included in the next ~~((four))~~eight-year cycle Comprehensive Plan Update.

In Chapter 8 Transportation, starting on page 8-7, amend text as follows:

The Strategic Plan for Road Services defines the vision and mission for the King County Department of Transportation's Road Services Division. The Strategic Plan for Road Services provides detailed direction for the response to the many complex challenges, including two trends that have had significant impacts on the county's road services. One is that annexations, consistent with the goals of the Growth Management Act, have reduced the urban unincorporated area and therefore the tax base that supports the unincorporated road system has shrunk significantly. By ~~((2020))~~2023, when the next major Comprehensive Plan update is developed, Road Services Division's responsibilities will likely focus almost entirely on the Rural Area and Natural Resource Lands. A second trend is the decline in County road funding, described in greater detail in Section IV. The Strategic Plan for Road Services guides the Road Services Division as it is faced with the consequences of a smaller service area and reduced funding and seeks to manage the unincorporated King County road system through focused investment of available resources to facilitate the movement of people, goods and services, and respond to emergencies.

In Chapter 10 Community Service Area Subarea Planning, starting on page 10-15, amend text as follows:

The mission of the Rural Economic Strategies Plan is to advance the long-term economic viability of the Rural Area and Natural Resource Lands, with an emphasis on farming, forestry, and other rural businesses consistent with the unique character of rural King County. The mission is accomplished by initiating and implementing specific strategies and actions to support and enhance rural economic viability. Rural businesses generally fall into six rural economic clusters and each cluster is supported by specific strategies and actions to strengthen

and/or enhance it. The clusters are: Agriculture, Forestry, Equestrian, Home-Based Businesses (i.e., those home occupations that are allowed on lands designated Agriculture, Forestry and Rural Area), Recreation and Tourism, Commercial and Industrial Rural Neighborhood Commercial Centers, Rural Towns, and Cities in the Rural Area. Consistent with CP-((942))539, found in Chapter 11, Community Service Area Subarea Planning, no expansion of industrial land use or zoning is allowed within the Rural Town of Fall City.

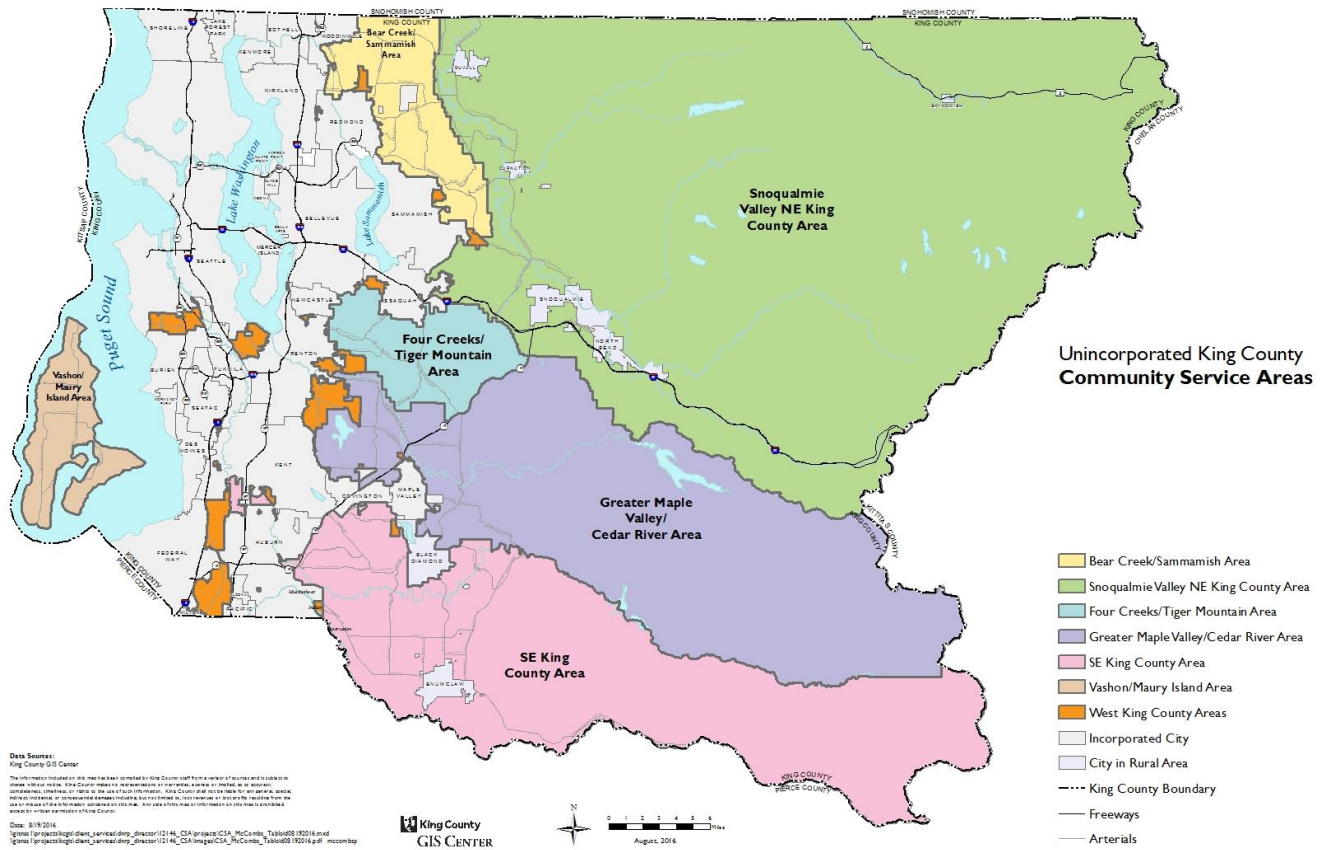
In Chapter 11 Community Service Area Subarea Planning, starting on page 11-2, amend text as follows:

A. Planning Framework and Geography

Beginning with the 2016 Comprehensive Plan the geographical boundaries of the County's seven Community Service Areas will be used as the framework for subarea plans created and amended from that point forward. Subarea plans will be developed for the six Rural Area Community Service Areas, and for the five remaining large urban unincorporated potential annexation areas. The focus of subarea plans will be on land use issues in these subarea geographies.

There are a number of key benefits to defining subarea planning boundaries to be coterminous with the Community Service Area boundaries. This structure organizes the County's unincorporated planning area into fewer and more manageable territories so that updates of the plans can occur within a shorter time horizon. Using the Community Service Area boundaries also aligns land use planning with other county services and programs thereby increasing consistency between planning and public service delivery. Finally, since the last round of subarea planning in 1994 there have been numerous major annexations and incorporations which mean some subareas are now largely within the jurisdiction of cities and thus the County now has just a regional, rather than local, planning role in those areas.

Figure: Community Service Areas Map



The following table illustrates how the Community Service Area geography aligns with the former Community Planning Area geography; this is provided to identify how the existing policies are re-assigned into the new geographic structure.

Community Service Area	Includes parts of the following former Community Planning Areas
Bear Creek / Sammamish Area	Bear Creek, Northshore, East Sammamish
Four Creeks / Tiger Mountain Area	Tahoma Raven Heights, Snoqualmie
Greater Maple Valley / Cedar River Area	Tahoma Raven Heights, Soos Creek, East King County, Snoqualmie
SE King County Area	Enumclaw, Tahoma Raven Heights, East King County, Soos Creek
Snoqualmie Valley / NE King County Area	Snoqualmie, East King County, East Sammamish
Vashon / Maury Island	Vashon
West King County Areas (<i>unincorp. urban</i>)	Portions of 10 Community Planning Areas

While there are differences among the Community Service Areas in terms of their boundaries, range of land uses, annexation issues, and more, using this accepted geography will ensure the entire unincorporated portion of the county receives some level of planning on a regular cycle. This includes a regular assessment of the Community Service Area's goals, population changes, new development, employment targets and similar demographic and socioeconomic indicators. These assessments are called Community Service Area Subarea Plans. To address the unique issues in each geography, Community Service Area subarea plans may also have more refined, ~~((cross discipline, and localized))~~ land use focuses on rural town centers, urban neighborhoods, or corridor approaches.

~~((The high level review along with more detailed land use planning will be guided by a series of criteria such as community interest, social equity, funding, and new development.))~~ Equity and social justice principles will play a particularly key role during subarea plan public engagement activities. People of color, low-income residents, and populations with limited English proficiency will be informed and offered equitable and culturally-appropriate opportunities to participate in its planning process. ~~((The anticipated length of each detailed subarea plan will be based on the extent and complexity of the work described in each scope.))~~ The anticipated duration of each subarea planning process will be two years, which includes time for community engagement, plan development, and Council review and adoption.

The high level review along with more detailed land use planning will be guided by a series of criteria such as community interest, social equity, funding, and new development. Equity and social justice principles will play a particularly key role during subarea plan public engagement activities. People of color, low-income residents, and populations with limited English proficiency will be informed and offered equitable and culturally-appropriate opportunities to participate in its planning process. ~~((The anticipated length of each detailed subarea plan will be based on the extent and complexity of the work described in each scope.))~~

B. Planning Schedule

Below is the schedule for subarea planning using the Community Service Area geography. Reviewing all ~~((seven))~~ six Rural Area subareas and five large urban Potential Annexation Areas over the course of an ~~((eight))~~ approximately thirteen year period (while pausing the subarea planning process during the Eight-Year update of the Comprehensive Plan) at both the broad, policy level and at the local, community level with detailed planning will facilitate a more equitable planning process. The plan sequencing was determined by subarea plans already underway, the ability to partner with other jurisdictions, anticipated land use changes within a Community Service Area, and striving for a countywide geographic balance in alternating years.

Year	Community Service Area	Other Planning
2016	Vashon-Maury Island CSA	Major Comp. Plan Update
2017	West King County CSA — Skyway West Hill, and North Highline	

2018	Snoqualmie Valley/Northeast King County CSA	
2019	Greater Maple Valley/Cedar River CSA	
2020	West King County CSA – Fairwood	Major Comp. Plan Update
2021	Bear Creek/ Sammamish CSA	
2022	Southeast King County CSA	
2023	Four Creeks/Tiger Mountain CSA	

))

Schedule of Community Service Area & Major Potential Annexation Area Subarea Plans

<u>Planning Year</u>	<u>Adoption Year</u>	<u>Geography</u>	<u>Other Planning</u>
<u>2018</u>	<u>2020</u>	<u>Skyway West Hill PAA</u>	
<u>2019</u>	<u>2021</u>	<u>North Highline PAA</u>	
<u>2020</u>	<u>2022</u>	<u>Snoqualmie Valley/NE King CSA</u>	
<u>2021</u>	<u>2023</u>	<u>No Plan</u>	<u>Eight-Year Comp. Plan Update</u>
<u>2022</u>	<u>2024</u>	<u>Greater Maple Valley/Cedar CSA</u>	
<u>2023</u>	<u>2025</u>	<u>Fairwood PAA</u>	
<u>2024</u>	<u>2026</u>	<u>Bear Creek/ Sammamish CSA</u>	
<u>2025</u>	<u>2027</u>	<u>Southeast King County CSA</u>	
<u>2026</u>	<u>2028</u>	<u>Four Creeks/Tiger Mountain CSA</u>	
<u>2027</u>	<u>2029</u>	<u>East Renton PAA</u>	
<u>2028</u>	<u>2030</u>	<u>Federal Way PAA</u>	
<u>2029</u>	<u>2031</u>	<u>No Plan</u>	<u>Eight-Year Comp. Plan Update</u>

Note: The Planning Year starts in July and plan adoption is intended to occur in June two years later.

For each of the Community Service Area subarea planning processes, the subarea plans included in Motion 14351, which adopted the scope of work for the 2016 King County Comprehensive Plan, shall be included. This includes the following adopted scopes of work:

Study in Motion 14351	Community Service Area
Snoqualmie Pass Subarea Plan: Initiate a subarea plan for Snoqualmie Pass rural town and ski area. The subarea plan should be developed in collaboration with Kittitas County, evaluate and address the current and future housing and economic development needs of this growing community, and include outreach with the local community in its development.	Snoqualmie Valley/Northeast King County CSA
((Vashon Subarea Plan: Initiate an update to the Vashon Town Plan, and incorporate the updated subarea plan into the	West King County CSA – Vashon-Maury Island GSA))

<p>Comprehensive plan. The updated subarea plan should include zoning and regulations that: address community and business needs, improve economic vitality and quality of life of its residents, and have included the outreach with the local community in their development.</p>	
<p>Highline Subarea Plan: Initiate an update to the Highline Community Plan, and incorporate the updated subarea plan into the Comprehensive Plan. The updated subarea plan should include zoning and regulations that: address the historic wide gaps in equity of infrastructure investments and services; facilitate the revitalization of its neighborhoods, local economy, and quality of life of its residents; and have included outreach with the local community in their development.</p>	<p>West King County CSA – North Highline</p>
<p>Cedar Hills/Maple Valley Subarea Plan: Initiate a subarea plan for the "Cedar Hills/Maple Valley" area. Review land use designations and implementing zoning on parcels 2823069009, 2923069019, 2923069080, 2923069082, 2923069083, 2923069084, 3223069001, 3223069003, 3223069068, 3323069027, 3323069030, and 3323069042 and the surrounding area, which has long-standing industrial and resource material processing uses. Study and make recommendations on the potential long-term land uses for this area, including coordination with the County's planning on future closure of the adjacent Cedar Hills landfill. Include evaluation of options for land uses other than mining, including residential uses, non-residential uses; whether a four-to-one proposal is appropriate for this area; and outreach with the local community in its development.</p>	<p>Four Creeks/Tiger Mountain CSA</p>

The schedule above ensures that subarea plan goals and objectives are up-to-date and relevant based on current and future needs. ~~((The approach ensures that geographically logical areas are studied, resulting in a better understanding of cumulative impacts. The approach also allows the opportunity for routine updates of subarea trends and demographics to ensure that recommendations are current, relevant, and viable.))~~ Within this larger structure, if a property owner has an interest in a land use change outside of this planning cycle, they are able to use the existing land use processes. Property owners can submit for a Site Specific Land Use Amendment or Zone Reclassification, per King County Code 20.18.050 and 20.20 respectively. If a significant land use issue arises in a ~~((CSA))~~ Community Service Area outside of the planning cycle, the cycle may be adjusted.

C. Background

Between 1973 and 1994 King County prepared community plans for 12 subareas of unincorporated King County. The first generation of community plans, substantially completed by 1984, were used to implement the county's 1964 Comprehensive Plan, and consisted of detailed land use policies, area zoning, and lists of capital

projects (primarily roads and parks) for each planning area. The second generation of community plans, from 1985 to 1994, implemented many concepts of the 1985 King County Comprehensive Plan (for example low-density zoning for Rural Areas, Natural Resource Lands and environmentally sensitive areas, higher urban residential densities, and development guidelines for major urban activity centers such as Kenmore) that were carried over to the 1994 King County Comprehensive Plan.

Under King County's pre-Growth Management Act planning system, if a community plan conflicted with the comprehensive plan, the community plan governed. Under the Growth Management Act, the comprehensive plan prevails over "subarea" plans (RCW 36.70A.080(2)). The 1994 King County Comprehensive Plan spelled out the relationship between the comprehensive plan and community plans and directed the county to review community plans and repeal or revise them to eliminate conflicts. The county has reviewed the community plans adopted between 1973 and 1994 and determined that, while most community plans' policies are redundant (or, in a few cases, in conflict with the 1994 Comprehensive Plan), some are area-specific or issue-specific and should be readopted as part of the comprehensive plan.

Although the community plans (except for Fall City, West Hill and White Center) are no longer in effect as separately adopted plans, in many cases the published plan documents contain valuable historical information about King County's communities and other information that provides background for the policies listed below and for the portions of the local pre-Growth Management Act area zoning that remain in effect. The following sections of this chapter will be updated, as appropriate, to reflect the new Community Service Area subarea plans as they are adopted.

In Chapter 11 Community Service Area Subarea Planning, starting on page 11-39, amend policy as follows:

VII. West King County Area

As noted on the Community Service Areas map at the beginning of this chapter, the West King County Area is comprised of approximately ~~((twelve))~~ five separate major unincorporated areas within the Urban Growth Boundary; these are all Potential Annexation Areas for several cities, including Federal Way, Seattle~~(,)~~ and Renton~~(, Kent, Redmond and Sammamish))~~. In addition, there are over *one hundred* other smaller areas that are affiliated with or adjacent to Kent, Auburn, Issaquah, Sammamish, Redmond, Kenmore and others.

King County's approach is that all of these areas annex into the affiliated cities or, for those areas not affiliated, the most logical adjacent city. As subarea planning occurs, adjacent cities will be encouraged to participate. Policies guiding these areas are found both in Chapter 2: Urban Communities in the Potential Annexation Area section as well as in other annexation policies found in chapters throughout the Comprehensive Plan. For the

areas at the edge of the urban growth boundary, policies in other parts of this chapter may be relevant since the historical Community Plans often included these edge communities. This is further described below.

Background

The estimated population in this CSA in 2014 was approximately 113,000. The West King County CSA consists of separate unincorporated areas that were once part of larger areas with their own community plans. Today's fragmented pattern of unincorporated urban areas is the result of incorporations and piecemeal annexations since the community planning process began in the mid-1980s.

The West Hill Community Plan and White Center Community Plan, applying to portions of the original Highline Community Plan, were the last plans adopted by King County (West Hill in 1993, White Center in 1994). They were prepared in conformance with the Growth Management Act (GMA) and are already incorporated as part of the 1994 King County Comprehensive Plan.

A. East Federal Way Potential Annexation Area

Work on the Federal Way Community Plan and/or amendments occurred from 1972 to 1975, 1977 to 1980, and 1984 to 1986. Federal Way was part of the first generation of community plans in the county that were adopted separately from their implementing area zoning. After these experiences, the county decided to adopt both together to avoid going through essentially the same decisions twice for each community. The City of Federal Way incorporated in 1990, removing most of the planning area from the county's jurisdiction. None of the Federal Way Community Plan or its amendments are readopted.

B. Fairwood and East Renton Potential Annexation Areas

Fairwood and East Renton are adjacent to the City of Renton and are within the city's potential annexation area. Over the past decade, small portions (typically at the subdivision scale) have annexed to the city in a piecemeal fashion. The Fairwood area has approximately 23,000 residents. The Fairwood area was completely within the historical Soos Creek Planning Area, which is now part of both the Greater Maple Valley/Cedar River and the West King County Community Service Areas. This means that the general annexation policies in the comprehensive plan, as well as the Greater Maple Valley/Cedar River area policies are relevant to this area.

The East Renton area has approximately 6,500 residents. The East Renton area was completely part of the historical Newcastle Planning Area, which is now part of both the Four Creeks/Tiger Mountain and West King County Community Service areas. This means that the general annexation policies in the comprehensive plan, as well as the Four Creeks/Tiger Mountain area policies are relevant to this area.

C. North Highline and White Center Potential Annexation Areas

Highline has one of the longest histories of any community planning area. Between its original adoption in 1976 as the "SeaTac Communities Plan" and adoption of the 1994 King County Comprehensive Plan, the Highline Community Plan has been updated or amended 13 times, and has been partially or wholly replaced by plans for smaller areas within Highline (e.g., West Hill, Burien Activity Center, White Center Community Action Plan, and SeaTac). The City of SeaTac incorporated in 1990, the City of Burien incorporated in 1993, and numerous portions of the planning area have been annexed by Tukwila and Des Moines. Although the planning area as a whole has grown slowly since 1970, the incorporations and annexations have resulted in a significant decrease in the unincorporated area population. Because the majority of the area has now transitioned into cities, none of the Highline Community Plan is readopted with the exception of West Hill and White Center, which were adopted in 1994 as part of the comprehensive plan but published separately.

The White Center Plan was adopted by King County in 1994, and as such was prepared in conformance with the Growth Management Act and incorporated as part of the 1994 King County Comprehensive Plan.

D. West Hill – Skyway Potential Annexation Area

The West Hill Plan was adopted by King County in 1993, and as such was prepared in conformance with the Growth Management Act and incorporated as part of the 1994 King County Comprehensive Plan.

In 2014, the County adopted Motion 14221, which called for a comprehensive update to the West Hill Community Plan. Around this same time, the County was also providing technical assistance to a community-led effort to update some elements of the Community Plan. This community-led effort resulted in the development of a local Action Plan, which was proposed to be an addendum to the existing Community Plan. Since then, the County reinitiated its Subarea Planning Program – and, as a result, the County now has resources available to comprehensively review the Community Plan, consistent with Motion 14221. The County will work with the community to review the proposed Action Plan and to update the Community Plan within the context of the new Subarea Planning Program. ~~((An))~~ A process to update to the Community Plan will be initiated in approximately July 2018, with adoption anticipated in June 2020 ~~((transmitted by the Executive to the Council by March 1, 2018 and will be considered by the Council as part of the 2018 Comprehensive Plan update))~~.

In Chapter 12 Implementation, Amendments and Review, starting on page 12-1, amend text as follows:

The Comprehensive Plan policies, development regulations and countywide policy framework have been adopted to achieve the county and region's growth management objectives. This chapter describes the tools, processes and procedures used to implement, amend and review the Comprehensive Plan.

The chapter explains the relationship between planning and zoning, lists the incentives programs, identifies actions that will be undertaken between major updates to implement or refine provisions within the Comprehensive Plan, and outlines and distinguishes between annual update cycles and ~~((four))~~eight year cycle amendments.

In Chapter 12 Implementation, Amendments and Review, starting on page 12-4, amend text and policy as follows:

The Comprehensive Plan amendment process includes an annual cycle and ~~((a-four))~~an eight-year cycle. The annual cycle generally is limited to those amendments that propose technical changes. The ~~((four-year))~~Eight-Year cycle is designed to address amendments that propose substantive changes. This amendment process, based on a defined cycle, provides the measure of certainty and predictability necessary to allow for new land use initiatives to work. By allowing annual amendments, the process provides sufficient flexibility to account for technical adjustments or changed circumstances. The process requires early and continuous public involvement and necessitates meaningful public dialogue.

King County has established a docket process to facilitate public involvement and participation in the Comprehensive Plan amendment process in accordance with RCW 36.70A.470. Parties interested in proposing changes to existing Comprehensive Plan policies, development regulations, land use designations, zoning, or other components of the Comprehensive Plan can obtain and complete a docket form outlining the proposed amendment. Docket forms are available via the King County website.

I-201 The amendment process shall provide continuing review and evaluation of Comprehensive Plan policies and development regulations.

I-202 Through the amendment process, King County Comprehensive Plan policies and supporting development regulations shall be subject to review, evaluation, and amendment according to an annual cycle and ~~((a-four))~~eight-year cycle in accordance with RCW 36.70A.130 (1) and (2).

- I-203 **Except as otherwise provided in this policy, the annual cycle shall not consider proposed amendments to the King County Comprehensive Plan that require substantive changes to Comprehensive Plan policies and development regulations or that alter the Urban Growth Area Boundary. Substantive amendments may be considered in the annual amendment cycle only if to consider the following:**
- a. **A proposal for a Four-to-One project that changes the Urban Growth Area Boundary;**
 - b. **An amendment regarding the provision of wastewater services to a Rural Town. Such amendments shall be limited to policy amendments and adjustments to the boundaries of the Rural Town as needed to implement a preferred option identified in a Rural Town wastewater treatment study;**
 - c. **Amendments necessary for the protection and recovery of threatened and endangered species; or**
 - d. **Adoption of Community Service Area subarea plans.**

I-204 **The ~~((four))~~eight-year cycle shall consider proposed amendments that could be considered in the annual cycle and also those outside the scope of the annual cycle, proposed amendments relating to substantive changes to Comprehensive Plan policies and development regulations, and proposals to alter the Urban Growth Area Boundary in accordance with applicable provisions of Countywide Planning Policies.**

In Chapter 12 Implementation, Amendments and Review, starting on page 12-6, amend text and policy as follows:

III. Review and Evaluation

In accordance with the Growth Management Act, King County and its cities will work together to employ an established review and evaluation program through the King County Benchmark Program, as provided by the King County Countywide Planning Policies. The purpose of the program is to determine whether the county and its cities are achieving urban densities within urban growth areas by comparing growth and development assumptions, targets, and objectives contained in the Countywide Planning Policies and the county and city comprehensive plans with actual growth and development in the county and cities.

In partnership with the King County Growth Report, the King County Buildable Lands Report and supplementary monitoring of the King County Comprehensive Plan, the King County Benchmark Program collects and reviews information relating to and including, but not limited to, the following:

- Urban densities;
- Remaining land capacity;
- Growth and development assumptions, targets, and objectives;
- Residential, commercial, and industrial development;
- Transportation;
- Affordable housing;
- Economic development; and
- Environmental quality.

As outlined in the Workplan section of this chapter, in preparation for the ~~((2020))~~2023 Comprehensive Plan update, King County intends to develop a new performance measures program to replace the current Benchmark Program.

In Chapter 12 Implementation, Amendments and Review, starting on page 12-11, amend text as follows:

Action 1: ~~((Initiation))~~Implementation of the Community Service Area Subarea Planning Program. Under the direction of the Department of Permitting and Environmental Review, King County is launching a new regular subarea planning program. While this is described in greater detail in Chapter 11: Community Service Area Subarea Planning, launching and implementing this effort will be a major activity following the adoption of the Comprehensive Plan.

- *Timeline:* Ongoing; the Executive will propose a subarea plan for each area approximately once every ~~((seven))~~thirteen years based on planning schedule in Chapter 11.
- *Outcomes:* A proposed subarea plan for each Community Service Area for Council consideration and possible adoption. Each subarea plan shall be transmitted by the Executive to the Council in the form of an ordinance that adopts the subarea plan, ~~((no later than March 1 of the year following the Community Service Area's planning period))~~at a time consistent with the King County Code.
- *Lead:* Department of Permitting and Environmental Review, in coordination and collaboration with the Office of Performance Strategy and Budget. Executive staff shall update and coordinate with the Councilmember office(s) representing the applicable study area throughout the community planning process.

Action 2: Develop a Performance Measures Program for the Comprehensive Plan. The purpose of the program is to develop longer-term indicators to provide insight into whether the goals of the

Comprehensive Plan are being achieved or if revisions are needed. Given the longer-term nature of the issues addressed in the Comprehensive Plan, this program will be implemented on ~~((a four))~~an eight-year cycle. Reports are to be released in the year prior to the initiation of the ~~((four year))~~Eight-Year update in order to guide the scoping process for the update. Additionally, to the extent practicable for each dataset, indicators will be reported at the level most consistent with the major geographies in the Growth Management Act and Comprehensive Plan – incorporated cities, unincorporated urban areas, Rural Areas, and Natural Resource Lands.

- *Timeline:* The motion adopting the program framework shall be transmitted by June 1, 2017. A ~~((2018))~~ 2021 Comprehensive Plan Performance Measures Report released by ~~((December 1, 2018))~~ March 1, 2021, will inform the ~~((2019))~~ 2021 Scope of Work for the ~~((2020))~~ 2023 Comprehensive Plan update.
- *Outcomes:* The 2017 framework for the program shall be transmitted by the Executive to the Council by June 1, 2017, in the form of a motion that adopts the framework. The ~~((2018))~~ 2021 Comprehensive Plan Performance Measures Report shall be completed as directed by the 2017 framework motion adopted by the Council. The Executive shall file with the Council the ~~((2018))~~ 2021 Comprehensive Plan Performance Measures Report. The ~~((2019))~~ 2021 Scope of Work for the ~~((2020))~~ 2023 Comprehensive Plan Update shall be informed by the ~~((2018))~~ 2021 Performance Measures Report. The Executive's transmitted ~~((2020))~~ 2023 Comprehensive Plan shall include updated references to the new Performance Measures Program.
- *Lead:* Office of Performance Strategy and Budget. Executive staff shall work with the Council's Comprehensive Plan lead staff in development of the 2017 framework for the program.

Action 3: Implement a Transfer of Development Rights Unincorporated Urban Receiving Area Amenity Funding Pilot Project. The County's Transfer of Development Rights Program has been very effective in implementing Growth Management Act goals to reduce sprawl and permanently protect open space. This Workplan item is to conduct a pilot project to determine the process for providing amenities to unincorporated urban Transfer of Development Rights receiving area communities. The focus of the pilot project will be the East Renton Plateau – an area of urban unincorporated King County that has received a substantial number of Transferrable of Development Rights. The East Renton Plateau Transfer of Development Rights Receiving Area Pilot Project will: develop a process for engaging the community to determine the type of amenities the community desires; assess the type and amounts of funding available for providing amenities; and establish an amount of amenity funding to be provided for each Transferrable of Development Rights (both past and future Transferrable of Development Rights).

- *Timeline:* 2017-2018; (18-month process). The Transfer of Development Rights Amenity Funding Pilot Project Report on the results of the pilot project shall be transmitted to the Council by June 1, 2018, so as to inform the King County 2019-2020 Biennial Budget.
- *Outcomes:* The Executive shall file with the Council the Transfer of Development Rights Amenity

Funding Pilot Project Report recommending process and funding levels relative to Transferrable of Development Rights used in development projects. The report shall include identification of any necessary recommended amendments to the Comprehensive Plan and King County Code. The Executive shall transmit to the Council any recommended amendments to the Comprehensive Plan and King County Code as part of the ~~((2020))~~2023 Comprehensive Plan update. The Executive will work with the Council to determine whether the amendments are appropriate for inclusion in an Annual Comprehensive Plan Amendment prior to the Eight-Year update.

- *Leads:* Department of Natural Resources and Parks. Executive staff shall update and coordinate with the Councilmember office(s) representing the pilot project community throughout the process.

Action 4: Transfer of Development Rights Program Review. The County's Transfer of Development Rights Program has been very successful in protecting Rural Area and Natural Resource Lands by transferring development potential into cities and unincorporated urban areas. Typically the Transfer of Development Rights Program advances two primary policy objectives: conserving Rural Area and Natural Resource Lands, as well as focusing new growth in urban areas.

This Workplan item will do the following:

- A. Prepare a Transfer of Development Rights Program Review Study that addresses:
 - 1) Tax revenue impacts of the Transfer of Development Rights Program for both sending and receiving sites.
 - 2) Analysis of potential Transfer of Development Rights Program changes that build on existing program objectives while considering other policy objectives, such as making investments in economically disadvantaged areas, promoting housing affordability, incentivizing green building, and providing for Transit Oriented Development. The analysis should take into consideration the economic feasibility of and market interest in these other policy objectives, as well as opportunities for providing amenities to communities that receive Transfer of Development Rights. This analysis will be achieved through implementation of a pilot project that utilizes such incentives and provides amenities to the community receiving increased density associated with the Transfer of Development Rights. If possible, the pilot project should be undertaken in Skyway-West Hill and help implement the Skyway-West Hill Action Plan.
 - 3) Consider possible performance criteria.
 - B. Produce an annual report to the Council on the Transfer of Development Rights Program and associated bank activity.
- *Timeline:* The annual report to the Council shall commence with a report due on December 1, 2017. The Transfer of Development Rights Program Review Study, and an ordinance making Comprehensive Plan

and/or King County Code changes if applicable, shall be filed with the Council by December 1, 2018.

- *Outcomes:* The Executive shall file with the Council the Transfer of Development Rights Program Review Study and the annual report. The Study shall outline policy and implementation options, if applicable. If Comprehensive Plan and/or King County Code changes are recommended, an ordinance implementing those changes shall also be transmitted to the Council with the Study. The Executive will work with the Council to determine whether the amendments are appropriate for inclusion in an Annual Comprehensive Plan Amendment prior to the Eight-Year update.
- *Leads:* Department of Natural Resources and Parks, Office of Performance Strategy and Budget. Executive staff shall update and coordinate with the Councilmember office(s) representing the pilot project community throughout the process.

Action 5: Review 2016 King County Comprehensive Plan Implementation Needs. The 2016 Comprehensive Plan includes new policy direction that may need updates in the King County Code in order to be implemented before the ((2020)) 2023 Comprehensive Plan update. The County will utilize an interbranch team to review the 2016 Comprehensive Plan and any necessary code updates. This analysis will result in a report that identifies the areas of the code in need of updating and subsequent legislation to address the areas of inconsistencies. The legislation will also include code changes to K.C.C. 16.82.150 and 16.82.152, and associated references, to reflect court rulings and current case law.

- *Timeline:* An Implementation Report shall be filed with the Council by July 31, 2017. The Report will inform a code update ordinance(s), which shall be transmitted to the Council no later than December 31, 2019.
- *Outcomes:* The interbranch team shall prepare, and the Executive shall file with the Council, the 2016 Comprehensive Plan Implementation Report and the code update ordinance(s).
- *Leads:* Interbranch team comprised of staff from at least the: King County Council, Office of Performance Strategy and Budget, Department of Permitting and Environmental Review, and Prosecuting Attorney's Office.

Action 6: Alternative Housing Demonstration Project. There is considerable interest to explore temporary and permanent alternative housing models to address the issues of homelessness and affordable housing in the Puget Sound region. King County is currently exploring microhousing pilot projects across the region that can inform a larger demonstration project under King County Code on alternative housing models in unincorporated King County. Based on what the County learns from the experience of pilots across the region, the County should pursue a larger demonstration project that looks at a broader range of temporary and permanent alternative housing models under its land use authority.

This work plan item will utilize an interbranch team to analyze the potential for a demonstration project under K.C.C. chapter 21A.55 for one or more temporary or permanent alternative housing projects, such as single

and/or multi-family microhousing (i.e., very small units clustered around a shared kitchen and other similar models) or tiny houses, modular construction, live/work units, and co-housing projects. A demonstration project will allow the County to test development regulations and other regulatory barriers related to alternative housing models before adopting or amending permanent regulations. Such regulations could include amendments to or establishment of regulations related to permitted uses or temporary uses, building and fire codes, water and sewer supply requirements, setbacks, landscaping screening, location requirements, light and glare requirements, public notice, and mitigation of impacts to the surrounding area. This work plan item should also analyze potential funding sources and funding barriers for projects that may or may not require public funding, including funds managed by the King County Housing and Community Development Division of the Department of Community and Human Services.

- *Timeline:* Two phases. Phase One – Issuance of a request for proposals to identify a project or projects in unincorporated King County that will participate in an Alternative Housing Demonstration Project. While a project or projects are being chosen, a Demonstration Project ordinance package that pilots necessary regulatory flexibilities will be developed for approval by the Council. Such a Demonstration Project shall be transmitted to Council by December 31, 2018. Phase II – An Alternative Housing Demonstration Project Report, including proposed regulations and/or amendments to implement the recommendations of the report shall be transmitted to the Council for consideration by December 31, 2020.
- *Outcomes:* The interbranch team shall prepare, and the Executive shall file with the Council, the Alternative Housing Demonstration Project Report, which shall include analysis of the issues learned in the Demonstration Project(s), and identification of recommended amendments to the Comprehensive Plan and King County Code. The Executive shall also file with the Council an ordinance adopting updates to the Comprehensive Plan and/or King County Code as recommended in the Report. The Executive will work with the Council to determine whether the amendments are appropriate for inclusion in an Annual Comprehensive Plan Amendment prior to the Eight-Year update.
- *Leads:* The King County Council will convene an interbranch team comprised of staff from at least: King County Council, Department of Community and Human Services, Department of Permitting and Environmental Review, Public Health, and Office of Performance Strategy and Budget.

Action 7: Agricultural Related Uses Zoning Code Updates. As part of the transmitted 2016 Comprehensive Plan, the Executive included recommended code changes related to agricultural uses in unincorporated King County. In order to give the Council additional time to consider these proposed changes and to address the identified policy issues, the transmitted code changes will not be adopted in 2016. Instead, the code changes will be further developed through this work plan item.

The Council identified several policy issues through review of the code changes as part of the 2016 Comprehensive Plan update. Through use of an interbranch team, this work plan item aims to resolve these policy issues, draft a new ordinance, and complete outreach to affected stakeholders such as the King County

Agriculture Commission, ag-related business owners, and/or Community Service Areas. If the results of the winery study, currently being reviewed by the Executive, are not complete in time to incorporate into the 2016 Comprehensive Plan, then this work plan item should also address the recommendations of that study.

- *Timeline:* Six to nine month process. An Agricultural Related Uses Zoning Code Updates Report and proposed regulations to implement the recommendations in report shall be transmitted to the Council for consideration by September 30, 2017.
- *Outcomes:* The interbranch team shall prepare, and the Executive shall file with the Council, the Agricultural Related Uses Zoning Code Updates Report, which shall include identification of recommended amendments to the King County Code. The Executive shall also file with the Council an ordinance adopting updates to the King County Code as recommended in the Report.
- *Leads:* The King County Council will convene an interbranch team comprised of at least King County Council staff, the Department of Permitting and Environmental Review, the Department of Natural Resources and Parks, and the Office of Performance Strategy and Budget.

Action 8: Cottage Housing Regulations Review. Cottage housing is a method of development that allows for multiple detached single-family dwelling units to be located on a commonly owned parcel. In unincorporated King County, cottage housing is currently only permitted in the R-4 through R-8 urban residential zones, subject to certain conditions in the King County Code, such as in K.C.C. 21A.08.030 and 21A.12.030, which includes being only allowed on lots one acre in size or smaller. This work plan item will review Comprehensive Plan policies and development code regulations for the potential for expanded allowances for cottage housing in unincorporated King County, including in Rural Areas, and recommend policy and code changes as appropriate.

- *Timeline:* A Cottage Housing Regulations Report and any proposed policy or code changes to implement the recommendations in the report shall be transmitted to the Council for consideration by December 31, 2018.
- *Outcomes:* The Executive shall file with the Council the Cottage Housing Regulations Report, which shall include identification of any recommended amendments to the King County Code and/or Comprehensive Plan. The Executive shall also file with the Council an ordinance adopting updates to the King County Code and/or the Comprehensive Plan, if recommended in the Report. The Executive will work with the Council to determine whether the amendments are appropriate for inclusion in an Annual Comprehensive Plan Amendment prior to the Eight-Year update.
- *Leads:* The Department of Permitting and Environmental Review and the Office of Performance Strategy and Budget.

Action 9: Carbon Neutral King County Plan. The 2016 Comprehensive Plan includes a new policy F-215b which directs the County to “strive to provide services and build and operate public buildings and infrastructure

that are carbon neutral.” To support implementation of this policy, this work plan item directs the Executive to develop an Implementation Plan for making King County government carbon neutral. The Implementation Plan shall address existing and new County buildings, as well as all County operations and services, and shall identify the actions, costs and schedule for achieving carbon neutral status. This Implementation Plan will help inform the 2020 update of the Strategic Climate Action Plan, through which existing county targets for carbon neutrality and greenhouse gas emissions reduction will be updated consistent with the F-215b and the Implementation Plan.

- *Timeline:* A Carbon Neutral King County Implementation Plan and a motion adopting the Implementation Plan shall be transmitted to the Council for consideration by February 28, 2019. A Progress Report on development of the Implementation Plan shall be transmitted to the Council by December 31, 2017.
- *Outcomes:* The Executive shall file with the Council for review and potential approval the Carbon Neutral King County Implementation Plan and a motion adopting the Implementation Plan.
- *Leads:* Department of Natural Resources and Parks.

Action 10: Green Building Handbook Review. The 2016 Comprehensive Plan includes policy direction in Policies U-133, R-336a, F-215a, and ED-501a that encourages green building practices in private development. To support these implementation of these policies, and consistent with direction in the 2015 Strategic Climate Action Plan, the County will soon be in the process of reviewing potential green building code requirements and/or encouraged standards for private development for possible adoption. In the meantime, the County intends to continue to use the Department of Permitting and Environmental Review’s existing “Green Building Handbook” to help encourage private green building development, which is referenced in the 2016 Comprehensive Plan. This work plan item directs the Executive to transmit to the Council the Green Building Handbook for review and potential approval.

- *Timeline:* The Green Building Handbook and a motion approving the Handbook shall be transmitted to the Council for consideration by March 1, 2017.
- *Outcomes:* The Executive shall file with the Council for review and potential approval the Green Building Handbook and a motion adopting the Handbook.
- *Leads:* The Department of Permitting and Environmental Review.

Action 11: Bicycle Network Planning Report. The Puget Sound Regional Council has identified a regional bicycle network, for both the existing network and the associated gaps and needs, in its Active Transportation Plan, which is an element of *Transportation 2040*. King County also identifies local bicycle network needs throughout its planning, such as in the Transportation Needs Report and the Regional Trail Needs Report.

This Workplan item directs the King County Department of Transportation, in coordination with the Department of Natural Resources and Parks and the Department of Permitting and Environmental Review, to evaluate and report on how to enhance the bicycle network within unincorporated King County and address identified regional and local bicycle infrastructure needs (such as standards for bicycle lanes, tracks and trails; plans and financing for capital improvements; bicycle racks and parking; air filling stations; etc.). This report will include:

- a. Evaluation of existing King County planning efforts and possible areas for improvement, such as addressing bicycle facility provisions in:
 - o roadway designs and standards, including lighting standards,
 - o plat approvals,
 - o commercial developments,
 - o parks & trails planning, and
 - o transit planning and access to transit.
 - b. Evaluation of bicycle and/or active transportation plan elements of other jurisdictions, including the City of Seattle, for opportunities to connect to King County planning and active transportation facilities.
 - c. Working with stakeholders for identification of needs and areas for possible improvements.
- *Timeline:* The Bicycle Network Planning Report and a motion approving the report shall be transmitted to the Council for consideration by December 31, 2017.
 - *Outcomes:* The Executive shall file with the Council for review and potential approval the Bicycle Network Planning Report and a motion adopting the Report.
 - *Lead:* Department of Transportation.

Action 12: Update Plat Ingress/Egress Requirements. State law gives King County the responsibility to adopt regulations and procedures for approval of subdivisions and plats. The Department of Permitting and Environmental Review reviews ingress and egress to subdivisions and plats during the preliminary subdivision approval process using the Department of Transportation Roads Division’s “King County Road Design and Construction Standards – 2007” (Roads Standards). In recent years, subdivision layouts have included one entry/exit (or ingress/egress) point and a looped road network within the subdivision.

Utilizing one entry/exit point can cause access issues if the roadway were to be physically impeded (such as due to: a fire, debris, flooding, ice, snow, etc.). This configuration may also cause traffic backups while waiting for the ability to turn in to or out of the development. Sometimes, this one access point may also be located too close to other intersecting roadways to the roadway that the development intersects; this can contribute to traffic back-ups.

This Workplan item directs the Executive to transmit legislation to update the code, (such as K.C.C. Title 21A), and the King County Department of Transportation Roads Standards to address these access issues. This code update will include requiring two entry/exit points for plats and subdivisions over a certain size and increasing the distance between adjacent intersecting streets. The transmittal letter for the ordinance(s) shall indicate the rationale for the chosen size threshold for when the County will require two entry/exit points.

- *Timeline:* The proposed amendments to the King County Code and the King County Roads Standards shall be transmitted to the Council for consideration by December 31, 2018.
- *Outcomes:* The Executive shall file with the Council an ordinance(s) adopting updates to the King County Code and the King County Roads Standards.
- *Lead:* Department of Transportation and Department of Permitting and Environmental Review.

Action 13: Water Availability and Permitting Study. The recent Washington State Supreme Court decision in *Whatcom County v. Western Washington Growth Management Hearings Board (aka, Hirst)* held that counties have a responsibility under the Growth Management Act to make determinations of water availability through the Comprehensive Plan and facilitate establishing water adequacy by permit applicants before issuance of development permits. *Hirst* also ruled that counties cannot defer to the State to make these determinations. This case overruled a court of appeals decision which supported deference to the State. The Supreme Court ruling will require the County to develop a system for review of water availability in King County, with a particular focus on future development that would use permit exempt wells as their source of potable water. This system will be implemented through amendments to the King County Comprehensive Plan and development regulations. The County will engage in a Water Availability and Permitting Study to address these and related issues. This study will analyze methods to accommodate current zoning given possible water availability issues and will look at innovative ways to accommodate future development in any areas with insufficient water by using mitigation measures (e.g. water banks). This study will not include analysis of current water availability.

- *Timeline:* Eighteen month process. Initial report will be transmitted to the Council by December 1, 2017; final report, with necessary amendments, will be transmitted to the Council by July 1, 2018. This report may inform the scope of work for the next major Comprehensive Plan update.
- *Outcomes:* Modifications, as needed, to the Comprehensive Plan, King County Code and County practices related to ensuring availability of water within the Comprehensive Plan and determining the adequacy of water during the development permit process. The Executive will work with the Council to determine whether the amendments are appropriate for inclusion in an Annual Comprehensive Plan Amendment prior to the Eight-Year update.
- *Leads:* Performance, Strategy and Budget. Work with the Department of Permitting and Environmental Review, Department of Natural Resources and Parks, Department of Public Health, Prosecuting Attorney's Office, and King County Council. Involvement of state agencies, public and non-governmental organizations.

Actions Related to the Growth Management Planning Council

The Growth Management Planning Council (GMPC) is a separate formal body consisting of elected officials from King County, Seattle, Bellevue, other cities and towns in King County, special purpose districts, and the Port of Seattle. The GMPC developed the Countywide Planning Policies, providing a countywide vision and serving as a framework for each jurisdiction to develop its own comprehensive plan, which must be consistent with the overall vision for the future of King County. The GMPC is chaired by the King County Executive; five King County Councilmembers serve as members. Recommendations from the GMPC are transmitted to the full King County Council for review and consideration.

The GMPC develops its own independent work program every year; this section of the 2016 Comprehensive Plan Workplan identifies issues the County will bring forward to the GMPC for review, consideration and recommendations. King County will submit these Workplan items to the GMPC for consideration at its first meeting of 2017, with a goal of completing the GMPC review and recommendations by December 31, 2018. With due consideration regarding the outcomes of the work of the Growth Management Planning Council, the Executive will work with the Council to determine whether the amendments are appropriate for inclusion in an Annual Comprehensive Plan Amendment prior to the Eight-Year update.

Action 14: Develop a Countywide Plan to Move Remaining Unincorporated Urban Potential Annexation Areas Toward Annexation. The GMPC has authority to propose amendments to the Countywide Planning Policies, and a unique defined role related to recommending approval or denial of Urban Growth Area expansions. In order to move remaining unincorporated areas, which vary in size and complexity, towards annexation, the GMPC would reconsider the Potential Annexation Areas map and the "Joint Planning and Annexation" section of the Countywide Planning Policies. This effort would include an evaluation of how to address Potential Annexation Areas that have been previously unsuccessful in annexation and/or where annexation does not appear feasible in the near future.

Action 15: Review the Four-to-One Program. The County's Four-to-One Program has been very effective in implementing Growth Management Act goals to reduce sprawl and encourage retention of open space. This is done through discretionary actions by the County Council, following a proposal being submitted by a landowner(s) to the County. Over time, there have been proposals that vary from the existing parameters of the program; these have included possible conversion of urban zoning for lands not contiguous to the original 1994 Urban Growth Area, allowing the open space to be non-contiguous to the urban extension, use of transfer of development rights, providing increased open space credit for preserved lands with high ecological value (such as lands that could provide for high value floodplain restoration, riparian habitat, or working resource lands), and consideration of smaller parcels or parcels with multiple ownerships. Allowing these changes have the potential for increasing the use of the tool, with attendant risks and benefits. The Growth Management Planning Council would review the Four-to-One program and determine whether changes to the existing program should be implemented that will strengthen the program and improve implementation of the Comprehensive Plan, including evaluation of the proposals listed above.

Action 16: Buildable Lands Program Methodology Review. As required by the Growth Management Act, King County and the 39 cities participate in the Buildable Lands Program to evaluate their capacity to accommodate forecasted growth of housing units and jobs. The program, administered by the Washington State Department of Commerce, requires certain counties to determine whether the county and its cities are achieving urban densities within urban growth areas by comparing assumptions and targets regarding growth and development with actual growth and development in the county and cities. Since issuance of the first Buildable Lands Report in 2002, jurisdictions and stakeholders have expressed the potential for possible refinements of the methodology used by King County and the cities. The Growth Management Planning Council would work with stakeholders to review the methodology, including testing the accuracy of the Buildable Lands Report model and results, for potential refinements.

In the Glossary, starting on page G-4, amend text as follows:

Community Service Area Plan

With King County's initiation of the subarea planning program, the new plans will be called Community Service Area Plans. These will ~~((be a long range, multi discipline, integrated tools that))~~ apply the countywide goals of the Comprehensive Plan to ~~((a))~~ smaller geographic areas. Each one of King County's ~~((seven))~~ six Rural Area CSAs and each of the five large Potential Annexation Areas has or is scheduled to have its own CSA Plan. CSA Plans focus on land use issues in the smaller geographies, as well as community identified implementation activities while recognizing the parameters of County funding and revenue sources~~((are comprised of two primary components: a CSA Plan Profile and a CSA Subarea Plan. A CSA Plan Profile applies to an entire CSA geography and includes broad goals and policies, CSA demographics, major land uses and trends, and socioeconomic indicators. A CSA Subarea Plan is typically prepared for a targeted area of a CSA such as a rural town center, urban neighborhood or corridor. They contain a more detailed plan or analysis than a CSA Plan Profile and often address the intersection of land use, transportation, housing, and/or the environment))~~. These plans implement and are consistent with the Comprehensive Plan's policies, development regulations, and Land Use Map.



King County

**2018 Amendment to the
Vashon-Maury Island Community Service Area
Subarea Plan**

Office of Performance, Strategy and Budget

March 1, 2018

In Chapter 11 Implementation, starting on page 89, amend text of workplan as follows:

VMI CSA Workplan Action 1: P-suffix Conditions

During community outreach and development of the subarea plan, the need to update property specific, or p-suffix, development conditions on Vashon-Maury Island arose. Conditions VS-P2B and VS-P29, which apply to specific parcels within the Vashon Rural Town, were reviewed during plan development and the Executive's transmitted 2017 subarea plan included proposed changes to these two conditions. Council review of the proposed changes to the conditions identified several policy issues in need of further review and potential refinement. Additionally, the Council identified the need to comprehensively review all of the existing p-suffix conditions on Vashon-Maury Island. As a result, the transmitted changes to VS-P28 and VS-P29 will not be adopted in 2017.

Instead, this Workplan action item directs an Interbranch Team to comprehensively review, and propose updates as appropriate, all p-suffix conditions and special district overlays for Vashon-Maury Island. This review will include: 1) review of the legislative history and current status of each existing p-suffix condition and special district overlay and evaluation of its consistency with the Vashon-Maury island subarea plan as adopted by the County, as well as other adopted laws, rules and policies, 2) evaluation of any changes needed to accommodate farmer's markets within the Rural Town, and 3) updates to conditions for marijuana uses to reflect consistency with other unincorporated areas of King County and taking into consideration the marijuana industry studies underway by the Executive required by Ordinance 18326. The review of the p-suffix conditions and special district overlays, and any proposed changes shall include community outreach to be completed by the Executive. This outreach shall specifically include notification the property owners impacted by the current p-suffix conditions and special district overlays and any proposed changes – both to the property owners of conditioned parcels and adjacent property owners.

- *Timeline:* A Vashon-Maury Island P-Suffix Conditions Report and proposed ordinance to implement the recommendations in report shall be transmitted to the Council for consideration by (~~December 31, 2018~~)June 30, 2021.
- *Outcomes:* The Interbranch Team shall develop and the Executive shall file with the Council the Vashon-Maury Island P-Suffix Conditions Report, which shall include identification of recommended amendments to the p-suffix conditions and special district overlays. The Executive shall also file with the Council an ordinance adopting updates to the p-suffix conditions and special district overlays as recommended in the Report.
- *Lead:* The Department of Permitting and Environmental Review shall lead an Interbranch Team including the Office of Performance, Strategy and Budget, Council staff, and the Prosecuting Attorney's office. Other departments may need to participate depending on the requirement of the p-suffix condition and special district overlay requirements. Executive staff shall update and coordinate with the Councilmember office(s) representing Vashon-Maury Island throughout the community planning process.

[Blank Page]

February 28, 2018

The Honorable Joe McDermott
Chair, King County Council
Room 1200
C O U R T H O U S E

Dear Councilmember McDermott:

This letter transmits a plan, motion, and an ordinance that responds to:

- The 2017-2018 Biennial Budget Ordinance, Ordinance 18409, Section 19, as amended by Ordinance 18602, Section 5, Proviso P2, which relates to the Community Service Area Subarea Planning Program; and
- The 2017-2018 Biennial Budget Ordinance, Ordinance 18409, Section 88, as amended by Ordinance 18602, Section 47, Proviso P3, which relates to the Community Service Area Subarea Planning Program.

The two provisos directed the Executive to file a plan, motion and an ordinance by March 1, 2018 to restructure the subarea planning program ("Restructure Plan").

Funding for subarea planning was included in the 2015-2016 Biennial Budget. This allowed the County to reinstate the program which had been dormant for nearly twenty years. The 2016 Comprehensive Plan adopted the broad outlines of the new program, and identified King County's Community Service Area boundaries as the geographic framework.

The enclosed plan, motion, and ordinance address the restructure of the program in accordance with requirements of the provisos. The Restructure Plan proposes the following:

- Maintains the subarea planning program, and better defines the scope of subarea plans;
- Retains the program within the Department of Permitting and Environmental Review (DPER). Subsequent legislation will propose moving DPER into a new Department of Local Services, where it can coordinate with Community Service Area Program staff and leverage departmental initiatives aimed at improving service delivery;

- Increases staffing to from one full-time equivalent (FTE) staff to three FTEs to maintain an adequate service level. The additional two positions would be considered as part of the 2019-2020 Biennial Budget.
- Establishes clearer roles and responsibilities within the subarea planning program regarding policy and budget consistency, and interdepartmental coordination;
- Moves the Comprehensive Plan to an eight-year review cycle so that it no longer coincides with the budget process, provides better alignment with state the Growth Management Act planning schedule, and increases capacity for local planning;
- Retains existing land use processes such as the annual Comprehensive Plan update, the Docket, and Zone reclassifications, to ensure continuous public access to planning services;
- Shifts the deadline for transmittal of one workplan action item adopted in the Vashon-Maury Island Community Service Area Subarea Plan;
- Commits to working with the County Council to define appropriate timeframes for implementation of the 2016 Comprehensive Plan Workplan Action Items.

The proposed restructure addresses multiple guiding principles in the King County Strategic Plan. By adding subarea plans for Potential Annexation Areas, it addresses the Equitable and Fair principle. By aligning the Comprehensive Plan with State Growth Management Act and related planning timelines, it address the Regionally Collaborative principle.

In accordance with King County Code 20.18.110, the ordinance must be advertised in a newspaper of general circulation at least thirty days before the Council's public hearing. Under RCW 36.70A.106, within ten days of adoption, the Council must transmit the Comprehensive Plan amendment ordinance to the state and provide published notice in the official county newspaper. SEPA analysis is underway and will be completed in advance of any action by the King County Council.

It is estimated that this report required 200 staff hours to produce, costing \$15,000. The estimated printing cost for this report is negligible.

Thank you for your consideration of this plan, motion, and ordinance. This important legislation would build on the County's successes in implementing the State Growth Management Act, and help implement and support local area planning.

The Honorable Joe McDermott
February 28, 2018
Page 3

If you have any questions, please contact Lauren Smith, Director, Regional Planning, in the Office of Performance, Strategy and Budget, at 206-263-9606.

Sincerely,

Dow Constantine
King County Executive

Enclosures

cc: King County Councilmembers
ATTN: Grant Lahmann, Chief of Staff to Chair McDermott
Jeff Muhm, Director of Council Initiatives
Melani Pedroza, Clerk of the Council
Dwight Dively, Director, Office of Performance, Strategy and Budget (PSB)
Lauren Smith, Director, Regional Planning, PSB
Jim Chan, Interim Director, Department of Permitting and Environmental Review

[Blank Page]

2017/2018 FISCAL NOTE

Ordinance/Motion: 2018-0153
 Title: Proposed Subarea Planning Program Restructure
 Affected Agency
 and/or Agencies: Department of Local Services (DLS)
 Note Prepared By: Warren Cheney, DPER, 477-0383
 Date Prepared: 2/5/2018
 Note Reviewed By:
 Date Reviewed:

Description of request:

This fiscal note applies to Proposed Ordinance 2018-0xxx relating to the restructure of the subarea planning program to become part of the proposed Department of Local Services

Revenue to:

Agency	Fund Code	Revenue Source	2017/2018	2019/2020	2021/2022
DLS		General Fund	0	560,000	576,000
TOTAL			0	560,000	576,000

Expenditures from:

Agency	Fund Code	Department	2017/2018	2019/2020	2021/2022
DLS		General Fund	0	560,000	576,000
TOTAL			0	560,000	576,000

Expenditures by Categories

	2017/2018	2019/2020	2021/2022
Salaries		420,000	432,000
Benefits		140,000	144,000
County Overhead			
TOTAL	0	560,000	576,000

Does this legislation require a budget supplemental? No

Notes and Assumptions: the proposed restructure adds a senior and a junior planner to the proposed Department of Local Services in the next biennium.

[Blank Page]

Proposed Ordinance 2018-0153 2018 King County Comprehensive Plan Update

King County Council committee review and adoption schedule *As of March 29, 2018 – subject to change*

<i>Date</i>	<i>Event</i>
March 1	Transmittal of King County Executive's proposed 2018 King County Comprehensive Plan Update
April 3 9:30 a.m.	Briefing in Planning, Rural Service and Environment Committee <i>Opportunity for public comment</i>
May 1 9:30 a.m.	Briefing in Planning, Rural Service and Environment Committee <i>Opportunity for public comment</i>
July 17 9:30 a.m.	Possible vote in Planning, Rural Service and Environment Committee <ul style="list-style-type: none"> • Consideration of amendments • Vote on Committee recommendation on proposed 2018 King County Comprehensive Plan Update <i>Opportunity for public comment</i>
September 10 1:30 p.m.	Possible vote at full Council <ul style="list-style-type: none"> • Consideration of amendments • Vote on final adoption of proposed 2018 King County Comprehensive Plan Update <i>Public Hearing at full Council & opportunity for public comment</i>

All meetings will take place in the Council Chambers on the 10th Floor of the King County Courthouse, at 516 3rd Ave, Seattle WA.

[Blank Page]

Proposed Ordinance 2018-0153 and Proposed Motion 2018-0154
Current and proposed comprehensive and subarea planning structures

CURRENT	PROPOSED
I. Comprehensive planning cycle	
<i>Major King County Comprehensive Plan (KCCP) Updates</i>	
Four-year update cycle	Eight-year update cycle
Major KCCP update scope: <ul style="list-style-type: none"> • UGA amendments • Substantive policy changes • Anything allowed during annual updates 	Same as current
<i>Midpoint KCCP Updates</i>	
Allows for a “midpoint” KCCP update if there is a demonstrated need; requires adoption of a motion initiating the update ¹	Same as current
Midpoint is in Year Two of four-year cycle	Midpoint is in Year Four of 8-year cycle
Midpoint KCCP update scope: <ul style="list-style-type: none"> • Substantive policy changes • Anything allowed during annual updates 	Same as current
<i>Annual KCCP Updates</i>	
Allows for annual KCCP updates	Same as current
Annual update scope: <ul style="list-style-type: none"> • Technical and non-substantive changes • Adoption of subarea plans • Approval of Four-to-One proposals • Approval of other zoning/land use designation changes that do not require substantive policy changes 	Same as current, plus adoption of substantive changes to the KCCP update schedule in response to ordinances
II. Comprehensive planning timelines	
Annual KCCP Docket: ² <ul style="list-style-type: none"> • June 30 docket request submittal deadline • December 1 deadline for Executive response to docket proponents • December 1 transmittal of Docket Report to Council 	Annual KCCP Docket: <ul style="list-style-type: none"> • December 31 docket request submittal deadline • April 30 deadline for Executive response to docket proponents • April 30 transmittal of Docket Report to Council

¹ Defined in K.C.C. 20.18.030.C as a determination that is made that the purposes of the Comprehensive Plan are “not being achieved as evidenced by official population growth forecasts, benchmarks, trends and other relevant data...”. The motion must also identify available resources necessary to accomplish the work

² As required by RCW 36.70A.470 and K.C.C. 20.18.140, the docket is a formal means for interested parties to submit comments on or to propose consideration of changes to the KCCP and development regulations.

CURRENT	PROPOSED
December 31 transmittal of KCCP Performance Measures Report the year prior to Scoping Motion for major KCCP updates	March 1 transmittal of KCCP Performance Measures Report during year of Scoping Motion for major KCCP updates
Scoping Motion for major KCCP updates: <ul style="list-style-type: none"> • March 1 transmittal the year prior to transmittal of major KCCP update • April 30 deadline for adoption the year prior to transmittal of major KCCP update (two months) 	Scoping Motion for major KCCP updates: <ul style="list-style-type: none"> • June 30 transmittal the year prior to transmittal of major KCCP update • August 31 deadline for adoption the year prior to transmittal of major KCCP update (two months, but overlaps with Council's summer recess)
March 1 plan transmittal	June 30 plan transmittal
Plan review and adoption by Council: <ul style="list-style-type: none"> • 9 months • No explicit deadline for adoption for major, midpoint, or annual KCCP updates, but updates are typically adopted before the Councils December recess later that year • Cannot adopt major, midpoint, or annual updates and/or subarea plans more than once per calendar year 	Plan review and adoption by Council: <ul style="list-style-type: none"> • 12 months • Adoption of major KCCP updates no later than June 30 the following year • No explicit deadline for adoption of midpoint or annual KCCP updates plans • Cannot adopt major, midpoint, or annual updates and/or subarea plans more than once per calendar year
Plan review and adoption by Council overlaps with Council review and adoption of the Biennial Budget	Same as current
2020 adoption of next major KCCP update	2023 adoption of next major KCCP update
Does not align with GMA schedule ³	Aligns with GMA schedule
III. Subarea planning cycle	
12 months for plan development and community outreach by Executive March 1 to March 1	12 months for plan development and community outreach by Executive June 30 to June 30
9 months for plan review/adoption by Council March 1 to December (no deadline for adoption, but cannot adopt subarea plans and/or KCCP updates more than once per year)	12 months for plan review/adoption by Council June 30 to June 30 (no deadline for adoption, but cannot adopt subarea plans and/or KCCP updates more than once per year)
Subarea plans are developed/adopted while major KCCP updates are developed by the Executive and reviewed/adopted by the Council	Subarea plans are not developed/adopted while major KCCP updates are developed/adopted (extends the planning cycle)

³ RCW 36.70A.130. Jurisdictions must review and update comprehensive plans by June 30, 2015 and every eight years thereafter. The next GMA required update deadline is June 30, 2023.

CURRENT	PROPOSED
IV. Subarea planning geographies	
All six “rural” Community Service Areas (CSAs) ⁴ will receive planning each subarea planning cycle	Same as current
Three out of the five major Potential Annexation Areas (PAAs) ⁵ in the West King County CSA will receive planning each subarea planning cycle	All five major PAAs in the West King County CSA will receive planning each subarea planning cycle
Planning for Skyway-West Hill PAA and North Highline PAA occurs at the same time (transmittal of both subarea plans in 2018 and adoption of both subarea plans in 2018 ⁶)	Planning for Skyway-West Hill PAA and North Highline PAA occurs at different times: Skyway-West Hill PAA subarea plan transmittal in 2019 and adoption in 2020 ; and North Highline PAA subarea plan transmittal in 2020 and adoption in 2021
Order of subarea plan development and adoption: <ol style="list-style-type: none"> 1. Vashon-Maury Island CSA⁷ 2. Skyway-West Hill PAA 3. North Highline PAA 4. Snoqualmie Valley/NE King County CSA 5. Greater Maple Valley/Cedar River CSA 6. Fairwood PAA 7. Bear Creek/Sammamish CSA 8. Southeast King County CSA 9. Four Creeks/Tiger Mountain CSA 	Same as current, plus 10. East Renton PAA 11. Federal Way PAA

⁴ Bear Creek/Sammamish, Snoqualmie Valley/Northeast King County, Four Creeks/Tiger Mountain, Greater Maple Valley/Cedar River, Southeast King County, Vashon-Maury Island

⁵ East Federal Way PAA, East Renton Plateau PAA, Fairwood PAA, North Highline PAA, and Skyway-West Hill PAA

⁶ Due to delays in the development and transmittal of the 2017 Vashon-Maury Island CSA Subarea Plan, as well as due to the adoption of a budget proviso that does not allow funds to be expended on subarea planning until Council approval of the restructure plan in PM 2018-0154, development of the Skyway West Hill PAA and North Highline PAA subarea plans has not yet begun.

⁷ Initial adoption of the Vashon-Maury Island CSA Subarea Plan occurred in 2017 via Ordinance 18623.

CURRENT	PROPOSED
----------------	-----------------

V. Subarea planning timelines					
--------------------------------------	--	--	--	--	--

Geography	Devel- opment	Adopt- ion	Geography	Devel- opment	Adopt- ion
Skyway-West Hill PAA	2017-18	2018	Skyway-West Hill PAA	2018-19	2019-20
North Highline PAA	2017-18	2018	North Highline PAA	2019-20	2020-21
Snoqualmie Valley/NE King County CSA	2018-19	2019	Snoqualmie Valley/NE King County CSA	2020-21	2021-22
Greater Maple Valley/Cedar River CSA	2019-20	2020	Greater Maple Valley/Cedar River CSA	2022-23	2023-24
Fairwood PAA	2020-21	2021	Fairwood PAA	2023-24	2024-25
Bear Creek/Sammamish CSA	2021-22	2022	Bear Creek/Sammamish CSA	2024-25	2025-26
Southeast King County CSA	2022-23	2023	Southeast King County CSA	2025-26	2026-27
Four Creeks/Tiger Mountain CSA	2023-24	2024	Four Creeks/Tiger Mountain CSA	2026-27	2027-28
			East Renton PAA	2027-28	2028-29
			Federal Way PAA	2028-29	2029-30

VI. Scope of subarea plans	
-----------------------------------	--

<p>Broad</p> <ul style="list-style-type: none"> • Is a more robust plan specific to the subarea, which creates new policy direction • Addresses local issues across all comprehensive planning policy areas • Potential for many new, subarea-specific policies • Implementation matrix primarily driven by policies in subarea plan 	<p>Limited</p> <ul style="list-style-type: none"> • Primarily an implementation plan of existing KCCP policy direction • Local land use focus • Limited new, subarea-specific policies • Implementation matrix reflects prioritized community goals within the context of the KCCP and King County Budget
---	--

CURRENT	PROPOSED
VII. Executive staffing	
Code requires the Office of Performance, Strategy and Budget (PSB) to develop <i>comprehensive plans</i> in coordination with Department of Permitting and Environmental Review (DPER)	Same as current
Code and Motion 14341 requires DPER to develop <i>subarea plans</i> in coordination and collaboration with PSB	Same as current
In practice, comprehensive planning by PSB and subarea planning by DPER primarily siloed in separate departments	<ul style="list-style-type: none"> • Creation of an integrated work program • Developing standard work processes and templates • Weekly joint team meetings at DPER • Weekly meetings between DPER Director and Regional Planning Director • Using digital platforms for communication, scheduling, planning, and document sharing • Establishing work space at PSB for DPER staff when they are downtown
One subarea planner in DPER ⁸	Three subarea planners in DPER
One comprehensive planning manager in PSB	Same as current
Use of interdepartmental staff team to support development of comprehensive and subarea plans	Same as current, plus documenting departmental leadership support for proposed policies and actions within the purview of their respective departments
VIII. Workplan impacts	
<i>2016 KCCP Workplan</i>	
<i>Action 1: Initiation of the CSA Subarea Planning program</i> <ul style="list-style-type: none"> • Transmit subarea plans by March 1 the year following the CSA's planning year 	<ul style="list-style-type: none"> • Transmit subarea plans at a time consistent with the King County Code

⁸ The Executive plans to transmit a proposal later in 2018 to establish a new Department of Local Services (DLS). The proposed subarea planning restructure plan notes that it is anticipated that the Executive will include reorganizing DPER, along with its subarea planning functions and staff, within the new DLS.

CURRENT	PROPOSED
<p><i>Action 2: Develop a Performance Measures Program for the Comprehensive Plan</i></p> <ul style="list-style-type: none"> • Transmit initial Performance Measures Report by December 1, 2018 so as to inform 2019 Scope of Work for the 2020 major KCCP update 	<ul style="list-style-type: none"> • Transmit initial Performance Measures Report by March 1, 2021 so as to inform 2021 Scope of Work for the 2023 major KCCP update
<p><i>Action 3: Implement a Transfer of Development Rights (TDR) Unincorporated Urban Receiving Area Amenity Funding Pilot Project</i></p> <ul style="list-style-type: none"> • Transmit report on results of the pilot project by June 1, 2018 so as to inform the 2019-2020 Biennial Budget • Transmit any recommended KCCP and/or Code changes as part of 2020 major KCCP update 	<ul style="list-style-type: none"> • Transmit report on results of the pilot project by June 1, 2018 so as to inform the 2019-2020 Biennial Budget • Transmit any recommended KCCP and/or Code changes as part of 2023 major KCCP update • The Executive will work with the Council to determine whether any KCCP amendments are appropriate for inclusion in an annual KCCP update prior to the 2023 major KCCP update
<p><i>Action 4: TDR Program Review</i></p> <ul style="list-style-type: none"> • Transmit annual TDR activity report by December 1 • Transmit study results and KCCP and/or Code changes by December 1, 2018 	<ul style="list-style-type: none"> • Transmit annual TDR activity report by December 1 • Transmit study results and KCCP and/or Code changes by December 1, 2018 • The Executive will work with the Council to determine whether any KCCP amendments are appropriate for inclusion in an annual KCCP update prior to the 2023 major KCCP update
<p><i>Action 5: Review 2016 King County Comprehensive Plan Implementation Needs</i></p> <ul style="list-style-type: none"> • Transmit implementation report by July 31, 2017 • Transmit Code changes by December 31, 2019 	<p>Same as current</p>

CURRENT	PROPOSED
<p><i>Action 6: Alternative Housing Demonstration Project</i></p> <ul style="list-style-type: none"> • Transmit demonstration project ordinance by December 31, 2018 • Transmit report and KCCP and/or Code changes by December 31, 2020 	<ul style="list-style-type: none"> • Transmit demonstration project ordinance by December 31, 2018 • Transmit report and KCCP and/or Code changes by December 31, 2020 • The Executive will work with the Council to determine whether any KCCP amendments are appropriate for inclusion in an annual KCCP update prior to the 2023 major KCCP update
<p><i>Action 7: Agricultural Related Uses Zoning Code Updates</i></p> <ul style="list-style-type: none"> • Transmit report and Code changes by September 30, 2017 	<p>Same as current (completed)</p>
<p><i>Action 8: Cottage Housing Regulations Review</i></p> <ul style="list-style-type: none"> • Transmit report and KCCP and/or Code changes by December 31, 2018 	<ul style="list-style-type: none"> • Transmit report and KCCP and/or Code changes by December 31, 2018 • The Executive will work with the Council to determine whether any KCCP amendments are appropriate for inclusion in an annual KCCP update prior to the 2023 major KCCP update
<p><i>Action 9: Carbon Neutral King County Plan</i></p> <ul style="list-style-type: none"> • Transmit progress report on plan development by December 31, 2017 • Transmit plan and motion adopting the plan by February 28, 2019 	<p>Same as current</p>
<p><i>Action 10: Green Building Handbook Review</i></p> <ul style="list-style-type: none"> • Transmit handbook and motion approving the handbook by March 1, 2017 	<p>Same as current (completed)</p>
<p><i>Action 11: Bicycle Network Planning Report</i></p> <ul style="list-style-type: none"> • Transmit report and motion approving report by December 31, 2017 	<p>Same as current (completed)</p>
<p><i>Action 12: Update Plat Ingress/Egress Requirements</i></p> <ul style="list-style-type: none"> • Transmit amendments to Code and Road Standards by December 31, 2018 	<p>Same as current</p>

CURRENT	PROPOSED
<p><i>Action 13: Water Availability and Permitting Study</i></p> <ul style="list-style-type: none"> • Transmit initial report by December 1, 2017 • Transmit final report and KCCP and/or Code amendments by July 1, 2018 	<ul style="list-style-type: none"> • Transmit initial report by December 1, 2017 • Transmit final report and KCCP and/or Code amendments by July 1, 2018 • The Executive will work with the Council to determine whether any KCCP amendments are appropriate for inclusion in an annual KCCP update prior to the 2023 major KCCP update
<p><i>2016 KCCP Workplan Actions Related to the Growth Management Planning Council (GMPC)</i></p>	
<p><i>Action 14: Develop a Countywide Plan to Move Remaining Unincorporated Urban PAAs Toward Annexation</i></p> <ul style="list-style-type: none"> • Complete GMPC review and recommendations by December 1, 2018 	<ul style="list-style-type: none"> • Complete GMPC review and recommendations by December 1, 2018 • With due consideration regarding the outcomes of the work of the GMPC, the Executive will work with the Council to determine whether any KCCP amendments are appropriate for inclusion in an annual KCCP update prior to the 2023 major KCCP update
<p><i>Action 15: Review the Four-to-One Program</i></p> <ul style="list-style-type: none"> • Complete GMPC review and recommendations by December 1, 2018 	<ul style="list-style-type: none"> • Complete GMPC review and recommendations by December 1, 2018 • With due consideration regarding the outcomes of the work of the GMPC, the Executive will work with the Council to determine whether any KCCP amendments are appropriate for inclusion in an annual KCCP update prior to the 2023 major KCCP update

CURRENT	PROPOSED
<p><i>Action 16: Buildable Lands Program Methodology Review</i></p> <ul style="list-style-type: none"> Complete GMPC review and recommendations by December 1, 2018 	<ul style="list-style-type: none"> Complete GMPC review and recommendations by December 1, 2018 With due consideration regarding the outcomes of the work of the GMPC, the Executive will work with the Council to determine whether any KCCP amendments are appropriate for inclusion in an annual KCCP update prior to the 2023 major KCCP update
<i>2017 Vashon-Maury Island (VMI) CSA Subarea Plan Workplan</i>	
<p><i>VMI Action 1: P-suffix Conditions</i></p> <ul style="list-style-type: none"> Transmittal by December 31, 2018 	<ul style="list-style-type: none"> Transmittal by June 30, 2021⁹

⁹ Please note that the transmittal includes a “June 30, 2021” date in Attachment A to PM 2018-0154 and Attachment B to PO 2018-0153. However, Executive staff have since noted that year 2021 is incorrect, and that “June 30, **2022**” was the intended proposed date for this Workplan item.

[Blank Page]

Proposed Ordinance 2018-0153 and Proposed Motion 2018-0154
 Current and proposed major King County Comprehensive Plan (KCCP) update timelines

Current	2017						2018						2019						2020						2021																													
	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun																		
	Window for docket request submittals						Executive docket review, response, & report								Council review & adoption of Scoping Motion		Executive development of proposed major KCCP update						Council review & adoption of proposed major KCCP update																															
							Executive KCCP performance measurement & reporting																																															

Proposed	2019						2020						2021						2022						2023																															
	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun																				
							Window for docket request submittals						Executive docket review, response, & report								Council review & adoption of Scoping Motion		Executive development of proposed major KCCP update						Council review & adoption of proposed major KCCP update																											
									Executive KCCP performance measurement & reporting																																															