1			
2	FILED 2020 MAR 13		
3	KING COUNTY SUPERIOR COURT CLERK		
4			
5	CASE #: 20-0-12050-5 SEA		
6			
	IN THE SUPERIOR COURT OF THE STATE OF WASHINGTON		
7	IN THE SUPERIOR COURT OF THE STATE OF WASHINGTON IN AND FOR KING COUNTY		
8	IN THE MATTER OF NO. 20-0-12050-5		
9	THE RESPONSE BY NO. みゆーゆー ハログサーン KING COUNTY SUPERIOR COURT		
10	TO THE PUBLIC HEALTH EMERGENCY ORDER #3 EMERGENCY IN WASHINGTON		
11	STATE (1) SUSPENDING JUROR		
12	SUMMONS STARTING MARCH 16, 2020 THROUGH APRIL 24,		
13	2020 FOR ALL CASE TYPES		
14	(2) CONTINUING ALL JURY		
15	TRIALS FOR ALL CASE TYPES THROUGH APRIL 24, 2020		
16	(3) RULING ON SPEEDY TRIAL		
17	FOR ALL CRIMINAL CASES		
18	(4) ADDRESSING ONGOING JURY TRIALS		
19			
20			
21	This matter comes before the Court on the public health emergency in Washington State.		
22	FINDINGS OF FACT BASED UPON THE PUBLIC RECORD		
23	1. On February 29, 2020, Governor Jay Inslee declared a state of emergency due to the		
24	public health emergency posed by the coronavirus disease 2019 (COVID-19).		
25			

On March 11, 2020, Governor Jay Inslee issued another Proclamation and Order 1 2. 2 banning gatherings of 250 or more as follows: 3 PROCLAMATION BY THE GOVERNOR AMENDING PROCLAMATIONS 20-05 AND 20-06 4 20 - 075 WHEREAS, on February 29, 2020, I issued Proclamation 20-05, 6 proclaiming a State of Emergency for all counties throughout the state of Washington as a result of the coronavirus disease 2019 (COVID-19) outbreak in 7 the United States and confirmed person-to-person spread of COVID-19 in Washington State; and 8 WHEREAS, on March 10, 2020, as a result of significant risks from 9 COVID-19 to persons living in congregate care settings, I issued Proclamation 20-06 amending Proclamation 20-05 by prohibiting certain activities and 10 waiving and suspending specified laws and regulations; and WHEREAS, COVID-19, a respiratory disease that spreads easily from 11 person to person and may result in serious illness or death, has been confirmed in 9 counties of Washington State resulting in 24 deaths, with significant 12 community spread in King, Pierce, and Snohomish counties; and 13 WHEREAS, to reduce spread of COVID-19, the United States Centers for Disease Control and Prevention and the Washington State Department of 14 Health (DOH) recommend implementation of community mitigation strategies to increase containment of the virus, including cancellation of large gatherings 15 and social distancing in smaller gatherings; and WHEREAS, implementation of limitations on large gatherings and use 16 of social distancing prevent initial exposure and secondary transmission to our 17 most vulnerable populations, and are especially important for people who are over 60 years old and those with chronic health conditions due to the higher risk 18 of severe illness and death from COVID-19; and WHEREAS, the worldwide outbreak of COVID-19 and the resulting 19 epidemic in Washington State continue to threaten the life and health of our people as well as the economy of Washington State, and remains a public 20 disaster affecting life, health, property and the public peace; and WHEREAS, the DOH continues to maintain a Public Health Incident 21 Management Team in coordination with the State Emergency Operations Center 22 and other supporting state agencies to manage the public health aspects of the incident: and 23

WHEREAS, the Washington State Military Department Emergency Management Division, through the State Emergency Operations Center, continues coordinating resources across state government to support the DOH and local health officials in alleviating the impacts to people, property,

24

25

and infrastructure, and continues coordinating with the DOH in assessing the impacts and long-term effects of the incident on Washington State and its people.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

NOW, THEREFORE, I, Jay Inslee, Governor of the state of Washington, as a result of the above-noted situation, and under Chapters 38.08, 38.52 and 43.06 RCW, do hereby proclaim that Proclamations 20-05 and 20-06 remain in effect and are amended to impose restrictions on large gatherings in King, Pierce, and Snohomish counties as provided herein, and that a State of Emergency continues to exist in all counties of Washington State. I again direct that the plans and procedures of the Washington State Comprehensive Emergency Management Plan be implemented throughout state government. State agencies and departments are directed to continue utilizing state resources and doing everything reasonably possible to support implementation of the Washington State Comprehensive Emergency Management Plan and to assist affected political subdivisions in an effort to respond to and recover from the COVID-19 epidemic. As a result of this event, State to include the National Guard and the State Guard, or such part thereof as may be necessary in the opinion of The Adjutant General to address the circumstances described above, to perform such duties as directed by competent authority of the Washington State Military Department in addressing the outbreak. Additionally, I continue to direct the DOH, the Washington State Military Department Emergency Management Division, and other agencies to identify and provide appropriate personnel for conducting necessary and ongoing incident related assessments.

FURTHERMORE, based on the above situation and under the provisions of RCW 43.06.220(1)(b) and RCW 43.06.220(1)(h), to help preserve and maintain life, health, property or the public peace, I hereby prohibit the following activities in King, Pierce and Snohomish counties related to social, spiritual, and recreational gatherings, which restrictions shall remain in effect until midnight on March 31, 2020, unless extended beyond that date: Gatherings of 250 people or more for social, spiritual and recreational activities including, but not limited to, community, civic, public, leisure, faith-based, or sporting events; parades; concerts; festivals; conventions; fundraisers; and similar activities. Violators of this of this order may be subject to criminal penalties pursuant to RCW 43.06.220(5).

Signed and sealed with the official seal of the state of Washington on this 11th day of March, A.D., Two Thousand and Twenty at Olympia, Washington.

3. On March 11, 2020, King County Public Health Local Health Officer, Dr. Duchin issued the following Order banning groups of smaller than 250 unless certain steps can be taken:

LOCAL HEALTH OFFICER ORDER

3		
4		
5		
6		
7		
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		

23

24

25

1

2

Whereas on February 29, 2020, Governor Inslee proclaimed a state of emergency within the State of Washington due to COVID-19;

Whereas on March 1, 2020, King County Executive Constantine proclaimed a state of emergency within King County due to COVID-19;

Whereas state law, RCW 70.05.070(2)-(3), requires and empowers the local health officer to take such action as is necessary to maintain health and to control and prevent the spread of any contagious or infectious diseases within the jurisdiction;

Whereas state regulation, WAC 246-100-036, requires the local health officer, when necessary, to institute disease control and containment control measures, including social distancing measures he or she deems necessary based on his or her professional judgment;

Whereas, there is evidence of increasing transmission of COVID-19 within King County, scientific evidence and national public health guidance support strategies to slow the transmission of COVID-19 and protect vulnerable members of the public from avoidable risk of serious illness or death resulting from exposure to COVID-19;

Whereas, the age, condition, and health of a significant portion of the population of King County places it at risk for serious health complications, including death, from COVID-19. Although most individuals who contract COVID-19 do not become seriously ill, persons with mild symptoms and asymptomatic persons with COVID-19 may place other vulnerable members of the public at significant risk; whereas a large surge in the number of persons with serious infections can compromise the ability of the regional healthcare system to deliver necessary healthcare to the public;

Whereas, the implementation of limitations on large gatherings and use of social distancing decreases the risk of COVID-19 transmission to our most vulnerable populations, and is especially important for people who are over 60 years old and those with chronic health conditions due to the higher risk of severe illness and death from COVID-19;

Whereas, this Order will reduce the likelihood that many individuals will be exposed to COVID-19 at a single event, and will thereby slow the spread of COVID-19 in our community; Whereas, this Order will help preserve critical and limited healthcare capacity in the County by reducing the spread of COVID-19;

Whereas, this Order is issued in accordance with, and incorporates by reference, the March 11, 2020 Governor's Executive Proclamation on COVID-19 Community Mitigation Strategies;

Whereas this Order is issued in light of the existence of 234 cases of COVID-19 (including 26 deaths) in King County, as of March 11, 2020, and a significant and increasing number of assumed cases of community transmission

and at a time when implementation of largescale social distancing measures is 1 recommended; 2 Whereas, social distancing measures can reduce COVID-19 transmission by decreasing the frequency and duration of social contact among persons of all 3 ages, this Order is issued to prevent circumstances often present in mass gatherings that may exacerbate the spread of COVID-19, such as: (a) the increased 4 likelihood that mass gatherings will attract people from a broad geographic area; (b) the a physical environment in which large numbers of people are in close 5 proximity and have multiple opportunities for close contact with one another that 6 facilitates the spread of COVID-19 and; (c) the difficulty in tracing exposure and implementing traditional public health containment measures when large numbers 7 of people attend a single event; Whereas, this Order comes after the release of substantial guidance from 8 Public Health—Seattle & King County, the Centers for Disease Control and 9 Prevention, and other public health officials throughout the United States and around the world. The Local Health Officer will continue to assess this quickly 10 evolving situation and may modify or extend this Order, or issue additional Orders, related to COVID-19; 11 Whereas, the Local Health Officer hereby finds it is necessary to institute social distancing measures within King County; 12 13 Therefore, as Local Health Officer I ORDER as follows: 14 1. All events of 250 people or more, are prohibited. 2. Events with fewer than 250 attendees are prohibited unless event 15 organizers take the following steps to minimize risk: \(\subseteq \text{Older adults and} \) individuals with underlying medical conditions that are at increased risk of serious 16 17 distancing recommendations must be met (I.e., limit contact of people within 6 fect from each other for 10 minutes or longer);

Employees must be screened for 18 coronavirus symptoms each day and excluded if symptomatic; and \square Proper hand hygiene and sanitation must be readily available to all attendees and employees. 19 3. Environmental cleaning guidelines from the US Centers for Disease Control and Prevention (CDC) are followed (e.g., clean and disinfect high touch 20 surfaces daily or more frequently) For the purposes of this Order, an "event" is a 21 gathering for business, social, or recreational activities including, but not limited to, community, civic, public, leisure, or sporting events; parades; concerts; 22 festivals; conventions; fundraisers; and similar activities. 23 Signed and ordered this day of March 11, 2020, in Seattle, Washington, by 24 Local Health Officer Dr. Jeff Duchin 25 Public Health – Seattle & King County

- 4. On March 12, 2020, Governor Jay Inslee ordered all schools closed in King, Pierce and Snohomish counties until April 24.
- 5. On March 12, 2020, the Seattle Times published a Gates Foundation study cited by both Governor Inslee and Dr. Duchin, *Working paper-model-based estimates of COVID-19 burden in King and Snohomish counties through April 7, 2020*, Klein, Hagedorn, Kerr, Hu, Bedford and Famulare; Institute for Disease Modeling; Bill and Melinda Gates Foundation; Fred Hutchinson Cancer Research Institute, March 10, 2020. The conclusions of this study were based upon business as usual; 25, 50, and 75 per cent reduction, from January 15 to April 7. The conclusion of "business as usual" (that is to say, no general orders such as entered by the Governor and Public Health Officer, no banning of large or small groups, no precautions) estimated 25,000 infections and 400 deaths by April 7. On the other hand, mitigation efforts such as announced above could reduce the range of deaths by a significant amount.
- 6. Governor Inslee has explained that the coronavirus doubles the infection rate every five to seven days. Some estimates say that by end of April, the infection rate could be one million, without mitigation.
- 7. King County Superior Court summons (compels) citizens to act as jurors from Monday through Wednesday each week to two different courthouses, the King County Courthouse, in Seattle, and the Maleng Regional Justice Center in Kent. An average daily turnout is 200 in Seattle, 150 in Kent, sometimes larger, sometimes smaller. They sit together and wait in each courthouse in one room. They are later called for trials, where they take elevators together in groups of between four to eight people, line up single file in a hallway, and then brought into a courtroom.

During voir dire, an average of between 35-50 jurors sit together closer than the social distancing recommendations by Public Health for between three and 8 hours while questioned. During a trial, 12-14 jurors sit together closer than the social distancing recommendations by Public Health. During breaks and at the end of the trial, they all gather in one room in close quarters around a table for some hours and deliberate on a possible verdict. The undersigned has conducted hundreds of such trials.

- 8. There are between 10-30 jury trials ongoing at any one time on any particular day.
- 9. Social distancing during jury selection and jury trials is nearly impossible.
- 10. On March 8, 2020, this Court entered Emergency Order #1, which expanded the excusal criteria for jurors to include those over 60, with health conditions, pregnancy, as listed by our Public Health and the Center for Disease Control.
- 11. On March 11, 2020, the Governor and Public Health Officer entered new orders as quoted above to step up measures of "community mitigation." On the same day, the World Health Organization declared a global pandemic and the President of the United States spoke to the nation about extreme measures he was taking. The next day, the Governor closed the schools in three counties as noted. Seattle Municipal Court ordered jury trials suspended on March 12, 2020. Snohomish County Superior Court plans to order jury trials suspended today.
- 12. Compelling citizens by legal process (jury summons) will more probably than not transmit the COVID-19 disease.
- 13. Suspending jury summons will result in criminal cases being delayed because the vast majority of criminal trials in King County Superior Court are jury trials.

1	14. Each criminal defendant has a right to a speedy trial under the constitution and		
2	criminal court rule.		
3	15. For criminal cases, the Court finds that as of March 13, 2020 this serious danger		
4	posed by the virus is good cause to continue criminal jury trials. It constitutes an unavoidable		
5	circumstance beyond the control of the court and the parties under CrR 3.3(e)(8).		
6 7	CONCLUSIONS OF LAW		
8			
9	1. On March 4 th , 2020, Chief Justice Debra Stephens entered an Emergency Order		
10	that states, in part, as follows:		
11	WHEREAS, during this state of emergency, it may become necessary for courts in these counties to close, relocate, or otherwise significantly modify their		
12	regular operations; and WHEREAS, the presiding judges in these counties need sufficient authority to effectively administer their courts in response to this state of emergency, including authority to adopt, modify, and suspend court rules and		
13			
14			
15	NOW THE DEEODE appropriate to the Court's authority to administer		
16	IT IS HEREBY ORDERED THAT: 1. The Presiding Judges of the Washington courts are authorized to		
17	adopt, modify, and suspend court rules and orders, and to take further actions		
18	concerning court operations, as warranted to address the current public health emergency;		
19	2. Each court shall immediately transmit copies of emergency local rules adopted or modified to address the public health emergency to the		
20	Administrative Office of the Courts in licu of the requirements of General Rule 7; 3. Each court that closes pursuant to this Order or General Rule 21		
21	shall sign an administrative order closing the court, file the original with the clerk of the affected court, and notify the Administrative Office of the Courts as soon as		
22	practicable.		
23 24			
2 4 25			

- It is necessary to suspend jury summons for public health reasons under the current emergency. Jury summons are suspended until April 27, 2020. The jury personnel for King County Superior Court shall call off jurors summoned immediately.
- 3. For all pending King County Superior Court criminal cases, under CrR 3.3, it is the Court's obligation to ensure compliance with the applicable time for trial rules.
- 4. The Court, upon its own motion, concludes a continuance in these criminal jury trials are required in the administration of justice.
- All criminal jury trials scheduled to begin March 13, 2020 through April 24,
 2020 shall be continued until Monday, April 27, 2020.
- 6. The Court finds that as of March 13, 2020 this serious danger posed by the virus is good cause to continue criminal jury trials and constitutes an unavoidable circumstance under CrR 3(e)(8).
- 7. Based upon the court's finding that the serious danger posed by the virus is good cause to continue criminal jury trials and constitutes an unavoidable circumstance under CrR 3.(e)(8), the time between the date of this order and the date of the next scheduled trial date are EXCLUDED when calculating time for trial. See CrR 3.3(e)(3).
- 8. All civil, Sexually Violent Predator, Involuntary Treatment Act, and non-criminal jury trials with a trial date before April 24, 2020 are continued to a new trial date after April 24, 2020 as determined by the Individual Calendar (IC) Judge or the Chief Civil Judge after consultation with counsel and/or the parties.

1	
2	
3	
4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	

- Several trials are ongoing or in deliberations in King County Superior Court.
 Any currently ongoing voir dire shall immediately cease and the juror panels excused.
 Criminal cases in voir dire shall be returned to the Chief Criminal courtroom of the courthouse.
- 10. This Order shall be reviewed before the last effective date in light of the public health emergency as it then exists.

It is so Ordered

March 13, 2020

Hon. Jim Rogers, Presiding Judge King County Superior Court