



## Private Property I/I Reduction Policy, Funding, Public Outreach March 30<sup>th</sup>, 2016 1:00 - 3:00 pm Eastern





#### Today's Webcast is Brought to You by:

### WEF's Collection Systems Committee Webcast Subcommittee

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#### Special Thanks to WEF Staff:

Bri Nakamura Heidi Tierney Beth Conway



#### Today's Moderator



Chris M. Stamborski, P.E. Assistant Director of Municipal Services Milwaukee, WI





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#### Today's Speakers and Agenda



Jackie Zipkin

Manager of Environmental Services
for East Bay Municipal Utility
District

EBMUD's Lateral Program



Phil Hubbard
Special Assistant for Compliance
Assurance, HRSD

Magnum PPII



Chris Stambrowski Assistant Director of Municipal Services, RA National

Moderator



#### East Bay Regional Sewer Lateral Programs

Jackie Zipkin East Bay Municipal Utility District



#### Agenda

- Background
- Regional Private Sewer Lateral (PSL) Program
- EBMUD PSL Rebate Program Lessons Learned
- Next Steps



#### Background

- EBMUD is located in the San Francisco Bay Area
- Provide regional wastewater treatment for 650,000 people
- Collection systems are owned and managed by seven Satellite agencies





solution to wet weather capacity challenges

# Background • EBMUD currently operates three Wet Weather Treatment Facilities (WWFs) • Developed in the late 1980s as a

#### Background

- Permit was remanded in 2007 on the grounds that the WWFs do not meet secondary treatment standards
- EBMUD Entered into a Stipulated Order (SO) in July 2009 aimed at reducing I/I in the system and ultimately reducing WWF discharges
  - Required implementation of a Regional Private Sewer Lateral Program
- EBMUD and our 7 Satellite Agencies entered into a Consent Decree in September 2014
  - Continued implementation of PSL Program, along with Satellite rehab of mains and manholes



#### Why a PSL Program?



- PSLs represent ~50% of the pipe in the system
  - Align asset ownership with asset management responsibilities
- Focusing on public infrastructure only does not result in sufficient I/I reductions
  - Water migrates
- Review of historical property sale data indicated that 80% of properties turn over in 30 years



#### Regional PSL Ordinance

 Property owners must obtain a Compliance Certificate from EBMUD as proof that their private sewer laterals are free of leaks when:



buying or selling their property



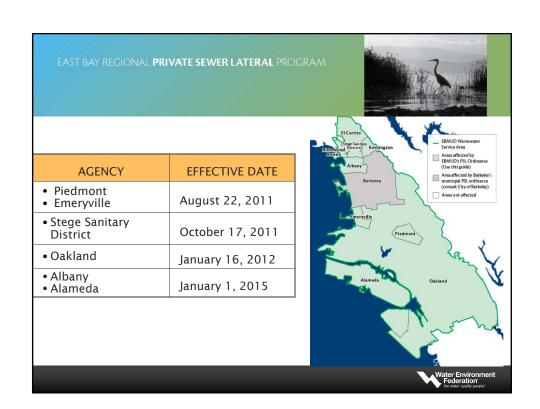
performing construction or remodeling valued at or greater than \$100,000, or



increasing/decreasing water meter size

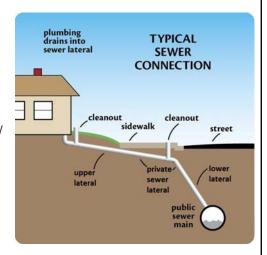
• All property types - residential, commercial, industrial





#### **PSL** Responsibility

- In Emeryville, Oakland, Piedmont, and Stege, property owner responsible for entire lateral, including connection to the main
- In Alameda and Albany, property owners are only responsible for the private upper lateral, except in a private system
- Per Consent Decree, cities must replace lower laterals when they replace mains





## Special Requirements / Exemptions

- 1. <u>Time extension</u> up to 6 mos. (For Property Sale only and requires \$4500 to be deposited with EBMUD)
- 2. <u>Exemption</u> some types of title transfers qualify for exemptions, as well as laterals that have been completely replaced within 10-25 years of the start date of the program
- 3. <u>HOA properties</u>, such as condos and single family homes, where the HOA is responsible for sewer lateral maintenance have until July, 2021 to comply
- 4. <u>Properties with more than 1000 feet of laterals</u> must develop a Condition Assessment Plan and Corrective Action Plan



## What do property owners need to do?

Step 1: Check lateral condition

Step 2: Obtain city permits

Step 3: Have any required work done

Step 4: Schedule an EBMUD verification test

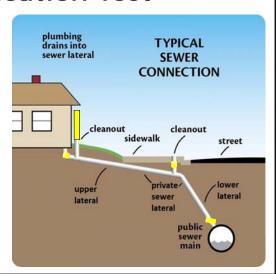
Step 5: Pass the verification test and print Certificate

Step 6: Present a copy of the Compliance Certificate as part of property-related transaction



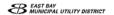
#### **EBMUD Verification Test**

- EBMUD inspector observes a water or air pressure test (verification test) to confirm that the repaired or replaced lateral is free of leaks
- Satellite inspector ensures compliance of the work with local specs





#### Sample Compliance Certificate



Regional Private Sewer Lateral Program

Compliance Certificate for Private Sewer Lateral

 
 Parcel Address:
 1234 ANY STREET, ANYCITY
 Certificate Number: 888

 Parcel Number:
 000-000-000-0
 Issue Date: 11/17/2011

 Expiration Date:
 11/17/2031
 Type Compliance: replaced Lateral
 Parcel Number: 000-000-000-0 Expiration Date: 11/17/2031

Special Instructions:
Retain this PSL certificate for your records for any future parcel sale, remodel greater than \$100,000 or change of water meter size.

- Passed verification test with or without repairs = 7 years
- Passed verification test after full lateral replacement = 20 years



#### **PSL Program Fees**

• Compliance Certificate: \$225

• Time Extension Certificate: \$94

• Inspection Rescheduling: \$73

• Extra Lateral or Verification Test: \$66

• Off-Hours Verification Test: \$200 (2.5 hrs)



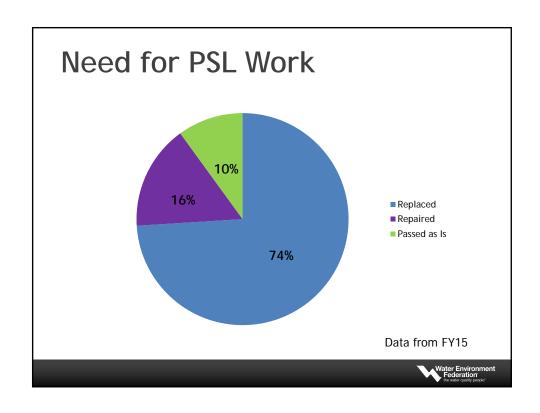
#### **Program Performance**

• EBMUD has granted nearly 20,000 Compliance Certificates

AGENCY	COMPLIANCE CERTIFICATES ISSUED			
Alameda	438			
Albany	125			
Emeryville	178			
Oakland	16,429			
Piedmont	832			
Stege Sanitary District	1,666			
Total	19,668			

Data through March 18, 2016





#### **PSL Program Compliance**

- EBMUD checks property sale data against compliance database monthly
- For non-compliant properties:
  - 2 Courtesy Notices
  - Notice of Violation
- Compliance rate following the enforcement notices is >90%



#### **Secrets of Success**

- Strong ordinance language
- Interactive data management system
- Internal stakeholder communication
- External stakeholder outreach
- Dedicated resources



#### Regional PSL Ordinance

- Initially adopted as part of Wastewater Control Ordinance
- Updated to incorporate lessons learned and adopted as a standalone PSL ordinance
- Lays out, primarily in plain language, program requirements
- http://www.eastbaypsl.com/eastbaypsl/doc/Reg ionalPSLOrdinance.pdf



#### **EBMUD PSL Online System**

- Enables contractors or property owners to schedule EBMUD verification test appointment online
- EBMUD inspectors use iPads to enter field results directly into the system
- Customer can instantly print Compliance Certificate after successful inspection





## Internal Stakeholders and Impacts

STAKEHOLDER	IMPACT
Field Services	Messaging, inspections
Customer Service	Messaging
New Business Office	Messaging, walk-in customers, water meter trigger
Information Systems	Develop on-line system
Accounting	Financial transactions
Remittance	Financial transactions
Public Affairs	Messaging, pushback
Graphics	Outreach materials
Legal	Ordinance language
Board of Directors	Messaging, pushback



## External Stakeholders and Impacts

STAKEHOLDER	IMPACT
Property Owners	Understanding Program, Finding Contractor, Lateral Cost
Real Estate Professionals	Understanding Program & Liability, Disclosure Requirements
Escrow Professionals	Understanding Program, Enforcement of Contracts
Contractors	Understanding Program, Licensing Pressure Test
Satellite Agencies	Building & Remodel Permits, Sewer Permits, Exemption Certificates, Inspections, Messaging, Pushback, Partnering
Regulators	Messaging, Pushback, Partnering

#### External Stakeholder Outreach -**Guidelines**



#### **PSL Program Staffing**

- Administrative/Customer Outreach
  - 2 Wastewater Control Representatives
  - 1 Admin Clerk
- Field Inspection
  - 1 Senior Inspector
  - 5 FTE Inspectors
  - 1 Admin Clerk



## A Note on What Didn't Work As Well - EBMUD PSL Incentive Program

- Under Stipulated Order, EBMUD was also required to implement a PSL Incentive Program:
  - Grants/rebates intended to incentivize property owners not hitting ordinance triggers to voluntarily replace PSLs
  - \$2M/year (not including program admin)
- No existing project of similar scope or complexity
  - Geographically diverse service area
  - Portions of service area owned and operated by others
- Uncertainty regarding optimum rebate amount for influencing participation levels
- > Pilot project approach



#### **Incentive Program Pilot**

- Goals:
  - Test and refine processes for implementing rebate program
  - Vary rebate amounts
  - Acquire necessary information for the implementation of a long-term program
- Piloted multiple approaches:
  - Rebate covering partial cost
  - Rebate covering full cost
  - EBMUD contractors perform work



Incentive Program Results: Overall
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Case Study	Approach	# Props Eligible	# Properties Certified	% Completed	Total Funding Provided	% Costs Covered
1	Partial Rebate - Lowers done previously	51	1	2%	\$2,225	50%
2	Partial Rebate - Lowers done concurrently	103	18	17%	\$38,400	49%
3	"Full" Rebate - Lowers done concurrently	1746	578	33%	\$1,679,479	80%
4	EBMUD Performs Work	818	351	43%	\$2,071,519	100%
Total		2718	948	35%	\$3,791,623	89%

#### **Incentive Program Conclusions**

- Duplicative with Ordinance
- Challenging to get meaningful participation
- Rebates more cost-effective than agencyhired contractors



#### **Next Steps**

- Continue ordinance implementation, including outreach to HOAs and parcel groups with >1,000 feet PSL
- Evaluate effectiveness in reducing wet weather flows through annual modeling



#### **Questions?**

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**EBMUD** 

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Magnum PPII - Investigating Private
Property Infrastructure to Determine the
Potential for Infiltration and Inflow
Abatement

March 30, 2016

Phil Hubbard, Hampton Roads Sanitation District



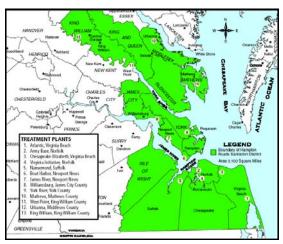
## Why is Private Property I/I a Problem?

"The results of the analyses of these projects, supported by the literature survey, strongly indicate that ignoring the private sewers puts utilities at risk of not reducing peak I/I flows to any significant degree." (Water Environment Research Foundation WEF 99-WWF-8)



#### Private/Regional/HRSD Sanitary Sewer System

- Private Property:
  - 3,600 miles of private gravity sewer
  - Ranging from 4-inch to 24-inch diameters
- Regional Network:
  - 1.6 million population served
  - 5,800 miles of public gravity sewer
  - 1,500 PS
  - 1,200 miles FM
- HRSD System:
  - 430 miles large diameter
  - 50 miles gravity
  - 81 PS
  - 13 STPs

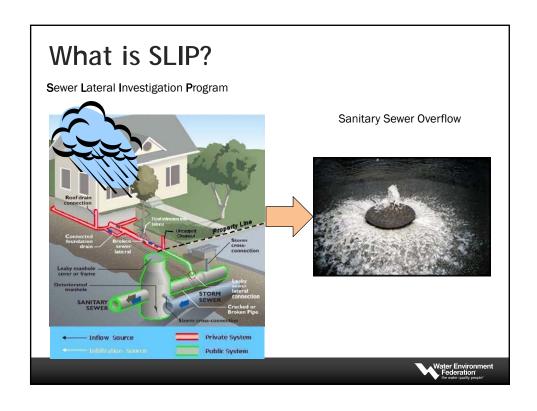




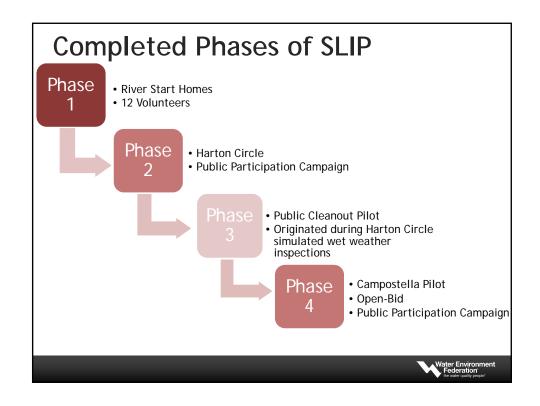
#### **Multiple Consent Orders**

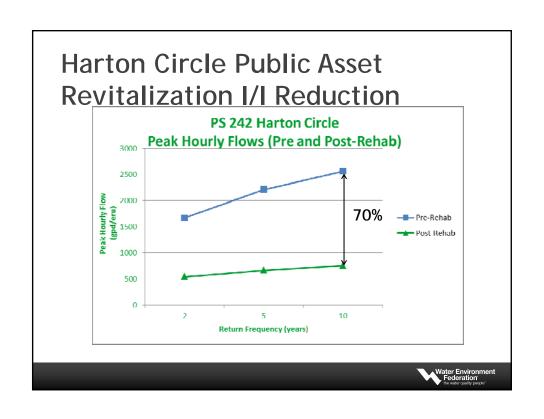
- DEQ/Norfolk/HRSD March 2005
- DEQ/HRSD/12 Localities Sept. 26, 2007
- USEPA/DEQ/HRSD Feb. 23, 2010
- Hybrid Regionalization Feb. 2014
- Memorandum of Agreement March 10, 2014

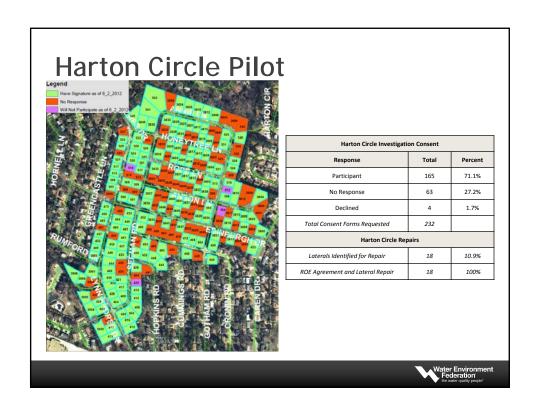




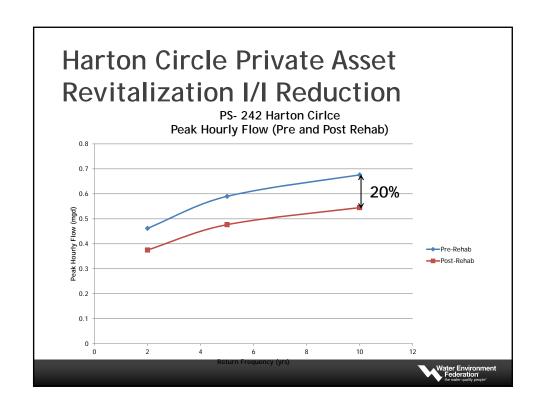


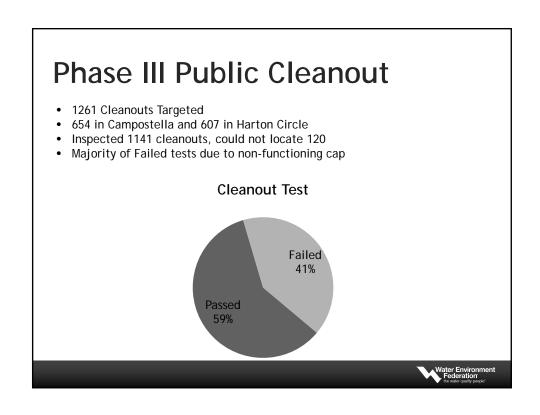


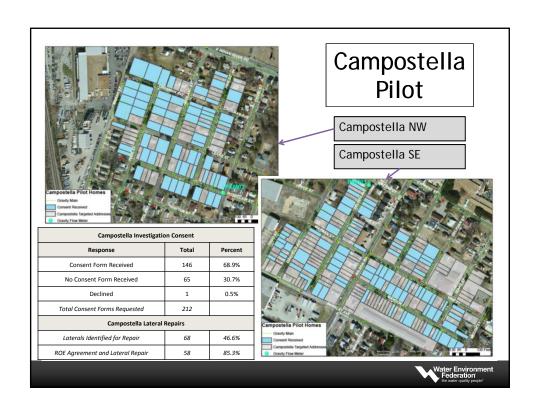


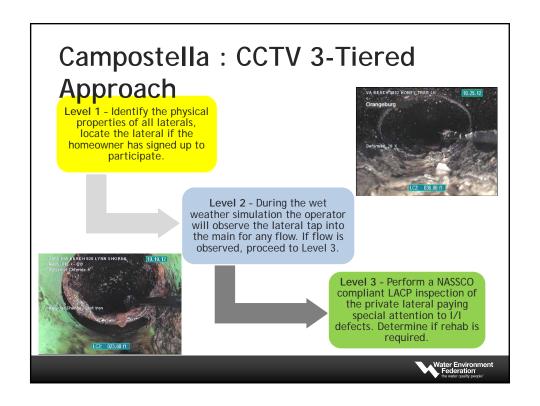


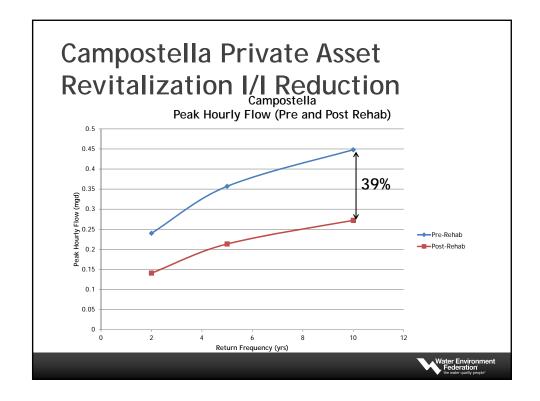








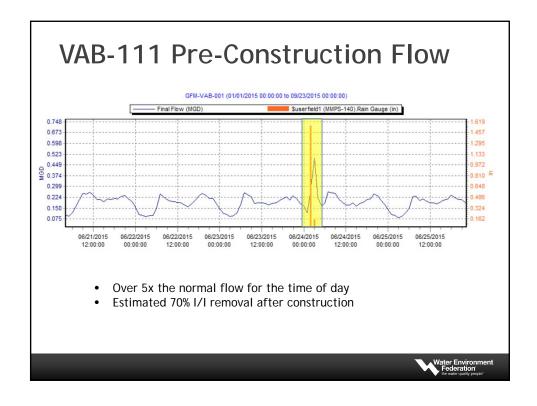




## Takeaways from Single-Family SLIP

- Simulated wet weather testing is an effective tool for identifying leaking laterals
- The percentage of laterals that have required rehabilitation in each phase has varied
  - River Star 4 out of 12 laterals inspected were replaced (approx. 33%)
  - Harton Circle 18 out of 165 participants required rehabilitation work (approx. 11%)
  - Campostella 68 out of 146 participants required rehabilitation work (approx. 47%)
- The applied rehabilitation methodologies were effective in reducing the peak I/I
  - Approximately 20% in Harton Circle
  - Approximately 39% in Campostella
- Public cleanouts are a significant source of inflow and considered "low hanging fruit"





## Catchment Based Non-Single Family Private Property Pilot

- Catchment identified as "leaky" from observed flow data during wet weather
- Sanitary Sewer Evaluation Study (SSES) Data Sources
  - Historical Data
  - New Data
- Public Outreach
- Rehabilitation and Replacement Design
  - Dig and Replace VS Cured In Place Pipe



#### **SSES Data Sources**

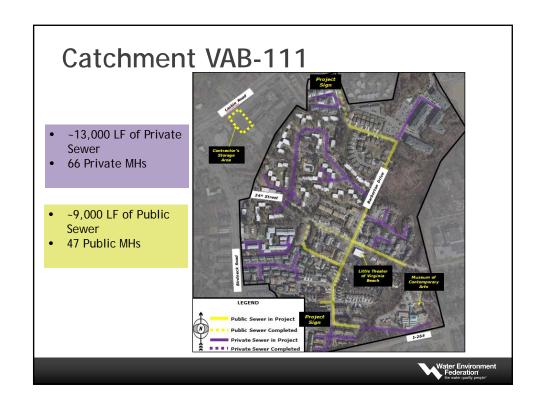
- Investigative methods include;
  - NASSCO compliant CCTV inspections
  - Smoke Testing
  - Manhole Inspections
- · Historical condition assessment data from 2009
  - Publicly owned pipe only
  - No privately owned pipe data was available
- New data not always consistent with the 2009 data
  - Private mapping of sewers were unreliable
  - Some observed defects from 2009 had gotten worse in the last 6 years
  - Changes in condition lead to changes in design decisions (i.e. Digging VS Lining)
- Flow Data was used to determine the "leakiness" of the catchment

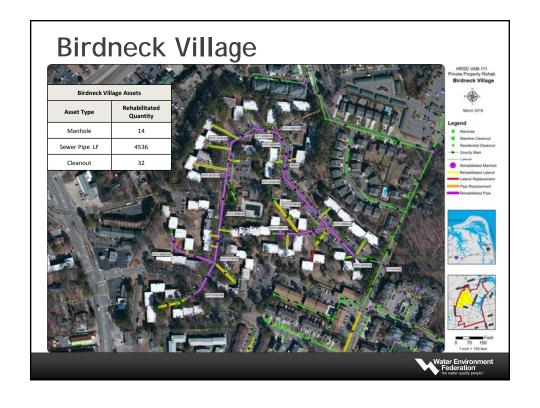


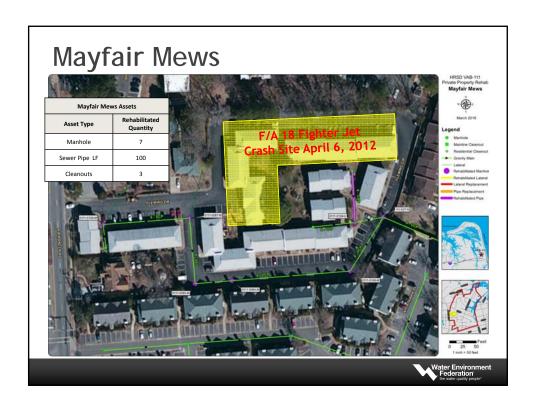
#### **Public Outreach and Coordination**

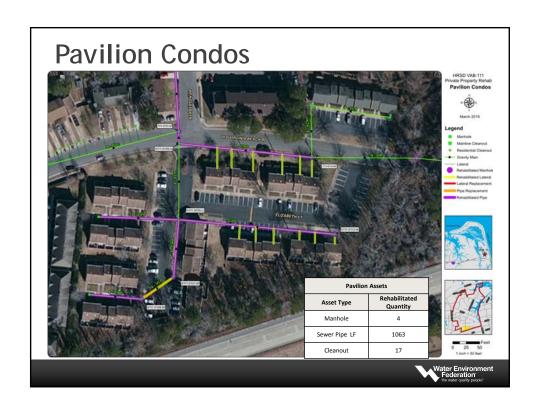
- · Coordination with the City is key!
- Door hanger campaign to begin public side work
- Getting Right-of-Entry agreement from Non-Single Family Private Property
  - Property Managers and/or Owners
  - Property Association Meetings
  - 9 Right-of-Entry Agreements out of 11 major properties within the catchment
- Final Notice Letters
  - Great way to get the manager/owner's attention!











#### Rehabilitate or Replace?

- Where it was feasible to install a CIPP liner that was the method chosen. Where CIPP could not be used pipelines were replaced.
- Results similar with decisions on both public and private sewers within the catchment
- Some key factors in deciding which method was most suitable include;
  - Pipe in extremely poor condition (i.e. collapsed)
  - Pipe had severe or too many sags
  - Too many intersecting utilities
  - Offset joints and/or lateral connections



#### **Conclusions and Predictions**

- Investigative methods have proven to be helpful for both private and public pipe
- Design of the private work was more difficult due to the unknowns that were discovered in the field
- Based on the success of the previous pilots we hope to meet or exceed our goal of 70% I/I reduction with both public and private improvements
- Work was completed in December 2015
- Flow monitoring was continued throughout the project. Still gathering data to determine the effectiveness I/I removal.
- Will have results for the WEF Collections Workshop in Atlanta. Stay tuned!



#### **QUESTIONS?**

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## Continue the Conversation at Collection Systems 2016



- Registration for Collection Systems 2016 in Atlanta, Georgia is OPEN!
  - Super Saver ends April 1, 2016
- Want more?!
  - Workshop A Private
     Property I/I Reduction —
     Challenges, Solutions, and
     Vision Forward on Sunday,
     May 1 from 8:30 am 5:00 pm

